

Bardstown Independent School District  
Audited Financial Statements  
And Required Supplementary Information  
June 30, 2025

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## **AUDITOR'S REPORT**

# SUMMERS, MCCRARY & SPARKS, P.S.C.

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## CERTIFIED PUBLIC ACCOUNTANTS

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### INDEPENDENT AUDITOR'S REPORT

To the Kentucky State Committee of School District Audits  
Members of the Board of Education  
Bardstown Independent School District  
Bardstown, KY 40004

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Bardstown Independent School District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Bardstown Independent School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, major fund, and the aggregate remaining fund information of the Bardstown Independent School District, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note R to the financial statements, in 2025 the District adopted new accounting guidance, GASB No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School District's Audit Contract and Requirements. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Bardstown Independent School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Bardstown Independent School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Bardstown Independent School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Bardstown Independent School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, Schedule of District's Proportionate Share of Net Pension Liability, Schedule of District Contributions – Pension, Schedule of District's Proportionate Share of Net OPEB Liability – Medical Insurance Plan, Schedule of District Contributions – Medical Insurance Plan, Schedule of District's Proportionate Share of Net OPEB Liability – Life Insurance Plan, and Schedule of District Contributions – Life Insurance Plan on pages 4-12 and 60-69 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Bardstown Independent School District's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2025, on our consideration of the Bardstown Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Bardstown Independent School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Bardstown Independent School District's internal control over financial reporting and compliance.

*Summers, McCrary & Sparks, PSC*

Lexington, KY  
December 5, 2025

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

As management of the Bardstown Independent School District (District), we offer readers of the District’s financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit. The reporting model is a combination of both government-wide financial statements and fund financial statements.

**FINANCIAL HIGHLIGHTS**

- The ending cash and cash equivalents balance for the District was \$9.8 million with \$4.2 million in unspent bond proceeds and grants in the Construction Fund.
- Local tax was levied at the rate of 80.3 cents per \$100 for real estate and 80.3 cents tangible property. No change was made in the motor vehicle tax at 53.1 cents per \$100 of assessed property.
- From fiscal year 2024 to 2025, total revenues from governmental activities increased approximately \$2 million primarily due to additional state operating grants.
- The District adopted a \$36 million general fund budget in September 2025 for FY2025 with 3% of the budgeted expenses set aside for contingency.
- Food Service operated at a deficit of \$58,283 for FY 2025, while Child Care operations had a surplus of \$406,257. Food Service operations were only slightly changed with increases in salaries costs of food, and increased support from Federal grants and donated commodities. Child Care salaries and benefits were substantially lower with the continued improvement in CERS pension and OPEB plan funding.

**OVERVIEW OF FINANCIAL STATEMENTS**

This management discussion is intended to serve as an introduction to the District’s basic financial statements. The District’s basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District’s finances, much like a private-sector business.

The government-wide financial statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of Governmental and Business-Type Activities for the District accompanied by a total column.

These statements are presented on an “economic resources” measurement focus and the accrual basis of accounting. Accordingly, all the District’s assets and liabilities, including capital assets as well as long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability incurred. The types of transactions reported as program revenues for the District are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions.

The government-wide financial statements can be found on pages 13 through 14 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. There is a state mandated uniform system and chart of accounts for all Kentucky public school Districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the District can be divided into three categories: governmental, proprietary, and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare, and teacher support. The only proprietary funds are food service, day care operations, and adult education. All other activities of the District are included in the governmental funds.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

The fund financial statements can be found on pages 15 through 23 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 24 - 59 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government’s financial position. The District’s assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$9.6 million as of June 30, 2025 compared to \$6.8 million as of June 30, 2024. Cash balances declined as major construction projects proceeded with the completion of the new elementary school and the shift to renovations for the high school and construction of the new career technology center. An additional \$4.6 million in revenue bonds were issued in December 2024 for financing in conjunction with a grant award from the Commonwealth of Kentucky for \$21.6 million for the projects.

The net pension liabilities and net OPEB asset represents the District’s proportionate share of the collective liability for District employees who participate in the CERS statewide cost-sharing defined benefit pension and OPEB plans. In addition, the District must recognize its proportionate share of the net OPEB liability in the KTRS system. The net pension liability decreased from \$12.3 million in 2024 to \$11.3 million in 2025, as continued gains in investments improved the plan’s funded status. The CERS OPEB plan is now overfunded and the District’s share of the net OPEB asset increased from \$263,975 in 2024 to \$325,598 in 2025. The improved funding status reflects lower healthcare costs for retirees in the plan. TRS OPEB liabilities decreased from \$5.7 million in 2024 to \$4.9 million in 2025 with similar impact from savings on claims costs. Deferred outflows of resources and deferred inflows of resources related to all three postretirement plans also decreased.

The largest portion of the District’s net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress); less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not likely to be sold to provide resources for future spending. Although the District’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves are not likely to be used to liquidate these liabilities.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

Net Position

The 2025 Government-wide net position compared to 2024 is as follows:

Net Position, June 30 (Table 1)

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>
Current and other assets	\$ 9,665,430	\$ 12,021,217	\$ 833,757	\$ 1,013,561	\$ 10,499,187	\$ 13,034,778
Capital assets	74,524,026	68,957,923	209,780	168,193	74,733,806	69,126,116
Net OPEB Asset	245,193	194,349	80,405	69,626	325,598	263,975
Total assets	84,434,649	81,173,489	1,123,942	1,251,380	85,558,591	82,424,869
Deferred Outflows-Pensions	2,047,005	2,883,903	671,274	1,033,164	2,718,279	3,917,067
Deferred Outflows-OPEB	4,465,487	5,618,899	222,905	373,023	4,688,392	5,991,922
Deferred Outflows-Refunding	1,300	9,410	-	-	1,300	9,410
Total Deferred Outflows	6,513,792	8,512,212	894,179	1,406,187	7,407,971	9,918,399
Long-term liabilities	54,649,013	51,583,240	75,102	73,184	54,724,115	51,656,424
Net pension liabilities	8,482,651	9,032,750	2,781,716	3,235,999	11,264,367	12,268,749
Net OPEB liabilities	4,902,000	5,712,000	-	-	4,902,000	5,712,000
Intangible asset lease liabilities	231,374	356,664	-	-	231,374	356,664
Other liabilities	2,232,826	3,261,722	36,620	6,194	2,269,446	3,267,916
Total liabilities	70,497,864	69,946,376	2,893,438	3,315,377	73,391,302	73,261,753
Deferred Inflows-Pensions	1,629,579	1,955,618	534,388	700,604	2,163,967	2,656,222
Deferred Inflows-OPEB	6,951,209	8,330,240	851,047	1,242,503	7,802,256	9,572,743
Total Deferred Inflows	8,580,788	10,285,858	1,385,435	1,943,107	9,966,223	12,228,965
Net position:						
Net investment in capital assets	22,878,484	23,962,475	209,780	168,193	23,088,264	24,130,668
Restricted	2,985,948	5,590,706	722,035	934,184	3,707,983	6,524,890
Unrestricted	(13,994,643)	(20,099,714)	(3,192,567)	(3,703,294)	(17,187,210)	(23,803,008)
Total Net Position	\$ 11,869,789	\$ 9,453,467	\$ (2,260,752)	\$ (2,600,917)	\$ 9,609,037	\$ 6,852,550

The following are significant current year transactions impacting the Statement of Net Position:

- Capital assets increased with the final closeout of the new elementary school and continued efforts on energy efficiency projects in FY 2025. Other capital projects include the repurposing of the former elementary school into a new career technical education facility as well as remodel the existing high school
- The District paid \$2.1 million on the revenue bond debt and \$.112 million on the financed bus purchases. The District also borrowed \$157,261 for one new bus. In addition, the District issued \$4.6 million in new revenue bonds for the construction projects.
- \$4.2 million remained in unspent bond proceeds at June 30, 2025, which is not included in the net investment in capital assets until construction is completed. Unspent bond funds are reported as Restricted in the statement of net position. These funds will be used during the ongoing construction along with new bonds scheduled for issuance in FY2026 and the \$21.6 million grant for the building projects.
- An additional \$7.3 million was spent on construction projects, \$6.4 million on buildings and \$.853 million for technology equipment, \$.167 million on vehicles, and \$.031 for general equipment. After \$1.9 million in depreciation and \$1.4 million in construction payables, the net investment in capital assets decreased \$1 million.
- Deferred outflows of resources related to pensions and OPEB decreased \$2.5 million after amortization of prior years’ deferrals. Deferred inflows of resources related to pensions and OPEB also decreased \$2.3 million as deferrals for investment gains are amortized. An increase in the assumed rate of return has decreased the investment gain deferrals because actual results are capturing the gains.
- Cash decreased from \$12.8 million to \$9.8 million as the District continues the major construction projects.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

Change in Net Position

Table 2 presents the summary of changes in net position for the fiscal years ending June 30, 2025 and 2024.

Changes in Net Position  
Operating Results for the Year Ended June 30, (Table 2)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 822,354	\$ 913,581	\$ 870,903	\$ 892,007	\$ 1,693,257	\$ 1,805,588
Operating grants	19,481,319	21,351,671	2,894,912	2,723,119	22,376,231	24,074,790
Capital grants	98,671	110,248	-	-	98,671	110,248
General revenues:						
Property taxes	12,703,210	11,673,941	-	-	12,703,210	11,673,941
Motor vehicles taxes	627,014	614,416	-	-	627,014	614,416
Utility taxes	1,311,908	1,109,566	-	-	1,311,908	1,109,566
Distilled spirits tax	3,304,249	2,665,836	-	-	3,304,249	2,665,836
Interest and investment earnings	4,304	2,163	82	95	4,386	2,258
State Aid formula grants	13,340,633	11,166,316	-	-	13,340,633	11,166,316
Unrestricted federal aid	512,288	510,198	-	-	512,288	510,198
Gain(Loss) on disposal of fixed assets	1,196	541	-	10	1,196	551
Insurance recovery	-	57,274	-	-	-	57,274
Miscellaneous	529,107	523,630	-	3,041	529,107	526,671
<b>Total Revenues</b>	<b>52,736,253</b>	<b>50,699,381</b>	<b>3,765,897</b>	<b>3,618,272</b>	<b>56,502,150</b>	<b>54,317,653</b>
Program Expenses:						
Instruction	30,008,806	30,336,456	-	-	30,008,806	30,336,456
Support Services						
Student	4,106,258	4,278,676	-	-	4,106,258	4,278,676
Instruction staff	1,355,587	1,707,505	-	-	1,355,587	1,707,505
District administration	1,473,400	1,668,768	-	-	1,473,400	1,668,768
School administration	2,886,266	2,978,112	-	-	2,886,266	2,978,112
Business	2,262,281	1,349,039	-	-	2,262,281	1,349,039
Plant operation and maintenance	4,192,129	3,317,435	-	-	4,192,129	3,317,435
Student transportation	1,854,014	1,385,592	-	-	1,854,014	1,385,592
Community service activities	415,328	358,383	-	-	415,328	358,383
Food service	-	-	2,638,014	2,391,177	2,638,014	2,391,177
Child care	108,668	216,415	820,722	1,502,222	929,390	1,718,637
Interest on long-term debt	1,520,808	1,402,118	-	-	1,520,808	1,402,118
<b>Total Expenses</b>	<b>50,183,545</b>	<b>48,998,499</b>	<b>3,458,736</b>	<b>3,893,399</b>	<b>53,642,281</b>	<b>52,891,898</b>
Excess (deficiency) before transfers and special items	2,552,708	1,700,882	307,161	(275,127)	2,859,869	1,425,755
Transfers	(40,813)	(120,345)	40,813	120,345	-	-
<b>Net increase (decrease) in net position</b>	<b>\$ 2,511,895</b>	<b>\$ 1,580,537</b>	<b>\$ 347,974</b>	<b>\$ (154,782)</b>	<b>\$ 2,859,869</b>	<b>\$ 1,425,755</b>

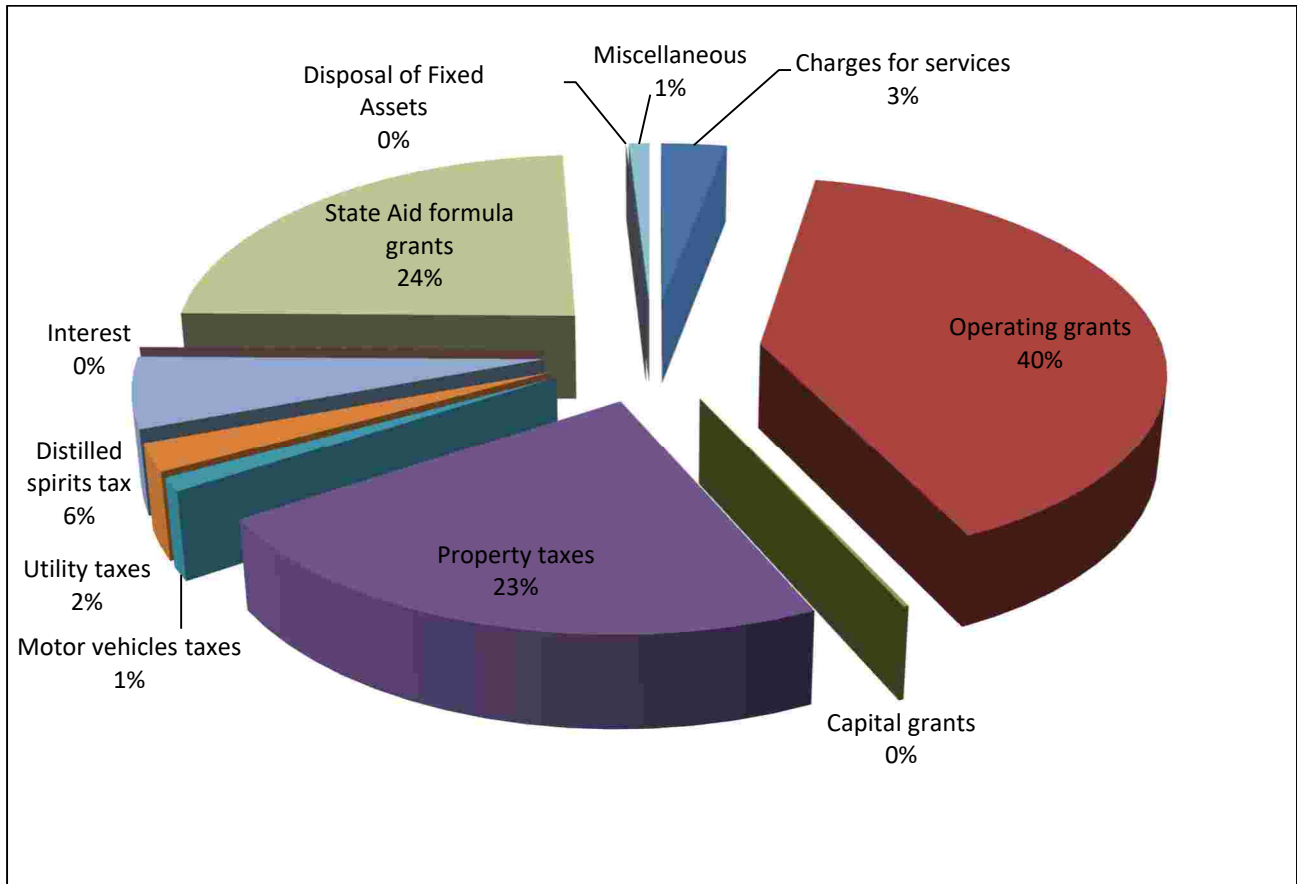
The following are significant current year transactions impacting the Changes in Net Position:

- Operating grants declined \$1.9 million with a decrease of \$.9 million in indirect federal aid with the winding down of the Covid operating grants. In addition, state on-behalf payments decreased with the improved funding status of the KTRS pension and OPEB plans.
- Property taxes increase \$1 million with healthy residential growth in the District's taxing district with the majority due to final certification of distilled spirits assessments.
- State aid increased from \$11.2 million in FY24 to \$13.3 million in FY25 when the SEEK funding allocation increased \$126 per student in the base minimum amount, a 70.72% increase in district average daily attendance (ADA) and an effort to fund Transportation at the actual cost incurred by districts.
- Operating expenses increased from \$52.9 million to \$53.6 million or 14% from the prior year with \$.327 million decrease in Instruction and \$.524 million decrease in student support services. However, Business support increased \$.913 million, Plant operation increased \$.468 million, and student transportation increased \$.468 million. Differences between the General Fund operations and the governmentwide governmental activities reflect lower on-behalf payments and CERS expenses in FY 2025 for postretirement benefits in pension and OPEB plans as the KTRS and CERS funding status improved on all plans. Step increases, plus a 5% staff raise, contracted educational staff, bus repairs, building maintenance, property insurance, and textbook purchases all contributed to increases in other operating costs.
- Food service costs increase \$.247 million with slight increases in salaries, employee benefits for those raises, and higher food costs. A portion of the food costs were offset with higher donations from Federal food commodities and other federal funding.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

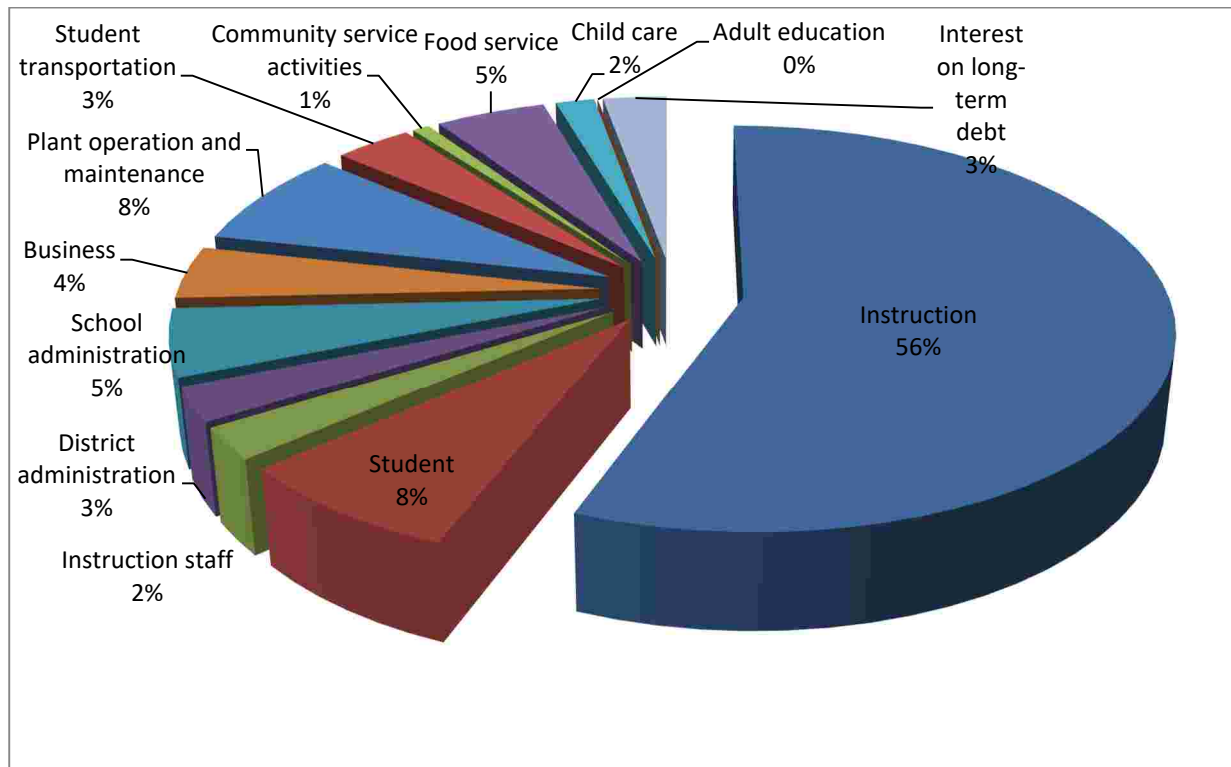
- Child care costs decreased \$.682 million with the impact of lower pension and OPEB costs from the two state postretirement plans (CERS and KTRS).

The following provides a breakdown of total primary government revenues for the year ending June 30, 2025:



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

The following provides a breakdown of total primary government expenses for the year ending June 30, 2025:



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

**ANALYSIS OF THE DISTRICT’S FUNDS**

Governmental Funds

The General Fund ended FY 2025 with an increase in fund balance of \$1.2 million, from \$3.3 million to \$4.5 million. Higher property tax revenues, an additional \$.638 million in distilled spirits tax **final assessments** and an additional \$2 million in the state SEEK formula grants. Other financing resources added \$.322 million to the General Fund, with transfers from Special Revenue for administrative indirect cost allocations and transfers to Building and Capital Outlay for insurance expenses, plus the financing for a new bus.

Operating costs increased \$2 million with most of that increase in Instruction, student, support staff services, **business administration, and plant operations. Step increases, plus a 5% staff raise, contracted educational staff, bus repairs, building maintenance, property insurance, and textbook purchases all contributed to the increased costs.** Costs in other functions were comparable to the prior year with slight increases for inflation.

The net result was an increase to fund balance of \$1.2 million. The ending fund balance for General Fund represents 12.7% of the total expenditures, or a balance that would cover about 1.5 months of operations. This ratio is an increase over the 9.8% ratio in FY 2024 when the adjusted fund balance decreased from \$4.288 million to \$3.258 million in FY 2024. At June 30, 2025, the General Fund is reporting an Assigned Fund Balance of \$2.2 million to finance a portion of the FY 2026 budget.

The Special Revenue fund reports a variety of state and federal grants and normally reports a zero carryover in fund balance. As of June 30, 2025, this grant fund reports a liability for grant advances of \$.211 million (for grant funds that have not yet been expended for the allowable grant programs) plus receivables from these Federal grants of \$.243 million.

The Construction Fund has been reported as a major fund in FY 2025 with the significant capital improvements currently in progress. Expenditures for the renovations at the high school and construction for the new Technical Center included \$2.5 million for the high school, \$3.7 million for the Career and Technical Center, and \$1.1 million for the energy upgrade projects. \$4.2 remains in cash to cover accounts payable of \$1.4 million and continued construction in FY 2026. An additional bond issue will be issued in FY2026 **for \$21.1 million** to combine with the \$21.6 million state grant to complete the Career and Technical Center.

Proprietary Funds

The District’s proprietary funds include the Food Service and Child Care funds. A portion of the CERS pension and OPEB balances were allocated to Food Service and Child Care based on the covered payroll in each of those departments.

Food Service operations for the year ended at nearly a breakeven after Federal funding decreased. Revenues increased slightly from \$134,485 in FY 2024 to \$153,643 in FY 2025 **with increased student participation**. Operating expenses increased \$.247 million with an increase of \$.078 million in salaries **with step increases and a 5% staff raise** plus related benefits. CERS pension and OPEB costs actually declined as the funded status of both plans improved. Federal grants increased from \$1.914 million to \$1.996 million **parallel the increase in student participation in meal programs**. The deficit in net position increased to \$1,605,124. This deficit reflects the net pension liability of \$1,481,242 and net OPEB asset of \$42,815, plus deferred outflows of resources of \$476,143, less deferred inflows of resources of \$737,733 (a net pension/OPEB balance of \$1.7 million) for Food Service employees in the CERS postretirement plans. Remaining positive net position includes \$.081 million for the net investment in capital assets and \$.013 million restricted for operations.

The Child Care operations provide staff childcare for infant thru two years and wrap-around childcare for school age children, up to grade 6. This fund ended the fiscal year with an operating surplus of \$406,257 and a deficit in net position of \$655,628, including the effects of net pension (\$1,300,474) and net OPEB asset of \$128,319. Tuition and fees decreased from \$757,489 to \$717,104 **with an increase in the tuition subsidy participation** while salaries and wages decreased from \$1,344,764 to \$633,264 because the amortization of deferred components in the CERS and OPEB plans continue to provide a negative pension/OPEB plan expense as the funded status of CERS plans improves. Material and supplies costs increased from \$139,468 to \$167,266. Other operating line-items were essentially unchanged from the prior year.

**GENERAL FUND – BUDGET HIGHLIGHTS**

The School District’s budget is prepared according to Kentucky law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. The State Department of Education requires a balanced budget with the budgeted “ending fund balance” shown as a contingency expense in the budget process and prior year carryover fund balance included in revenues.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

For the General Fund, revenues were budgeted at approximately \$34.8 million in the original budget and \$35.9 million in the final amended budget. Actual revenues were \$35.2 million with most of the positive variance in distilled spirits taxes and property taxes. The primary shortfall in revenues compared to budget was \$1.6 million in state grants because on behalf payments decreased for classified retirement personnel as the employer contribution rate decreased with improvement in postretirement plan funding for both CERS and KTRS. Budgeted expenditures of \$37.6 million in the original budget the final amended budget compare with actual expenditures of \$35.2 million. Instruction costs were \$4.7 million lower than budget with the lower pension and OPEB on-behalf payments (lower State employer contribution rates) while other categories exceeded budget. On-behalf payments were included in the District’s budget planning but the amounts were based on estimates from prior years. Actual amounts were much lower with the portion of State funding for postretirement plans decreasing. On behalf payments include health insurance premiums, technology support, KTRS pension contributions, and debt service.

**CAPITAL ASSETS**

At the end of fiscal year 2025, the School District had approximately \$27.8 million invested in land, building and improvements, vehicles, equipment, and construction in process. Table 3 shows fiscal year 2025 and 2024 balances.

Capital Assets, Net of Depreciation (Table 3)

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>
Construction in progress	\$ 23,610,117	\$ 23,036,384	\$ -	\$ -	\$ 23,610,117	\$ 23,036,384
Land	3,383,461	3,383,461	-	-	3,383,461	3,383,461
Land improvements	207,824	222,957	-	-	207,824	222,957
Buildings and improvements	44,119,386	38,635,577	11,215	11,563	44,130,601	38,647,140
Technology equipment	514,458	779,952	-	-	514,458	779,952
Vehicles	826,960	837,936	19,434	19,434	846,394	857,370
General equipment	1,639,527	1,714,459	179,131	137,196	1,818,658	1,851,655
Intangible right-to-use leased equipment	222,293	347,198	-	-	222,293	347,198
Intangible right-to-use building	-	-	-	-	-	-
<b>Total</b>	<b>\$ 74,524,026</b>	<b>\$ 68,957,924</b>	<b>\$ 209,780</b>	<b>\$ 168,193</b>	<b>\$ 74,733,806</b>	<b>\$ 69,126,117</b>

The following were major additions and capital assets placed in service during fiscal year 2025:

- Construction in progress increased slightly with ongoing expenditures for the high school renovation and construction of the Career & Technical building, and energy upgrades across the District continued in 2025.
- One new bus was purchased and estimated to be delivered in November 2025.
- Other capital additions include a utility vehicle and trailer, playground equipment, appliances for Food Service, a cooler and sonic boards in the construction projects.

**LONG-TERM BONDED DEBT**

At June 30, 2025, the School District had \$52.6 million in bonds outstanding. Of this amount, \$1.2 million will be paid by the Kentucky School Facility Construction Commission. A total of \$2.9 million is due from District funds within one year. In addition, the District owes \$.7 million for financed bus purchases, with \$118,196 due in FY 2025. Remaining balances on the copier lease liabilities are \$239,904 with \$119,952 due in FY 2025. The District will be replacing this leased equipment in FY2026 and executing a new contract for the copier leases. The SBITA contract was paid in full as of June 30, 2025, but was also replaced in July 2025.

**ECONOMIC FACTORS AND FY 2026 BUDGETARY IMPLICATIONS**

In Kentucky the public school fiscal year is July 1 – June 30; other programs, i.e. some federal, operate on a different fiscal year, but are reflected in the District overall June 30 fiscal year budget. By law the budget must have a minimum 2% contingency. The District adopted a budget 2025-2026 that includes a contingency of 6.4%. The District expects that fund balance in the General Fund will decrease in FY 2026 from \$4.5 million to \$2.3 million, with the contingency budget appropriation of \$2.3 million.

Renovations for the Bardstown High School are in progress. This building was constructed in 1958 and has not been substantially renovated since that construction. The District issued an additional \$21.1 million of revenue bonds in September



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT – BARDSTOWN, KY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

2025 in conjunction with the \$21.6 million state grant for the CTE project. The CTE renovation should be complete in 2028. This is the second phase of a multi-phase project to modernize and improve the Fifth Street Campus.

The initial phase converted the first floor of the former Bardstown Elementary School building into a centralized career and technical education (CTE) center, now named the Bardstown Polytechnic Center, which offers eight diverse career pathways: Business, Construction, Education, Engineering, Health Science, Information Technology, Transportation & Logistics, and Culinary Arts. Funds were provided by a \$10 million LAVEC grant and the \$11.3 issuance of revenue bonds. Classes commenced in the new CTE center Fall of 2025.

This current phase is funded by the \$21.6 million state award for construction unmet need by the House Joint Resolution 32 of the General Assembly in conjunction with the issuance of \$21.1 million of revenue bonds issued in September 2025 to include major renovation work to transform learning spaces for our students in several areas.

- Area A: The A Wing will be transformed into a hub for the arts. Classrooms will be redesigned for strings, chorus, band, and visual arts, creating specialized learning spaces that match the needs of our growing arts programs. Plans also include an outdoor performance space that will give students new opportunities to share their talents with our school and community.
- Area B: Renovations to the interior of the gymnasium will include painting, a new court, and a new scoreboard, providing students with updated athletic facilities.
- Area C: The lower-level classrooms will receive a full renovation, including updated infrastructure and modernized learning spaces. The current library will be transformed into a science wing with labs for chemistry, biology, earth sciences, and physics, providing students with hands-on learning and exploration opportunities. During construction, the library will temporarily relocate to the Bardstown Polytechnic Center, with plans for a new library space in a future phase of the Fifth Street Renovation Project.
- Area D: The current cafeteria will be demolished to make way for a larger and more modern cafeteria designed to meet the needs of students and staff on this campus.

Local tax for the 2025 school year was levied in September 2025 at 83.3 cents per \$100 for real estate and 83.3 cents tangible property. No change was made in the motor vehicle tax at 53.1 cents per \$100 of assessed property. Real estate rates were increased to capture the allowable 4% revenue growth under Ky property tax statutory restrictions. This increase also includes the significant increases in real estate values in the District's jurisdiction that mirrored national trends in real estate values and will help buffer anticipated declines in the distilled spirits tax that will be phased out over the next 18 years and will totally expire in 2043.

**ADDITIONAL CONTACT INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. Questions regarding this report or requests for additional information should be directed to Tracey Rogers, Director of Finance, 308 North Fifth Street, Bardstown, Kentucky, 40004, (502) 331-8800.

# **FINANCIAL STATEMENTS**

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2025**

	<b>GOVERNMENTAL ACTIVITIES</b>	<b>BUSINESS-TYPE ACTIVITIES</b>	<b>TOTAL</b>
<b>Assets:</b>			
<b><u>Current Assets</u></b>			
Cash and Cash Equivalents	\$ 9,103,410	\$ 743,390	\$ 9,846,800
Inventory	-	15,812	15,812
Accounts Receivable			
Taxes - Current	14,222	-	14,222
Taxes - Delinquent	41,626	-	41,626
Interfund balances	-	-	-
Other	262,691	1,990	264,681
Intergovernmental - Federal	243,481	72,565	316,046
Total Current Assets	<u>9,665,430</u>	<u>833,757</u>	<u>10,499,187</u>
<b><u>Capital Assets - Net</u></b>			
Construction in Progress	23,610,117	-	23,610,117
Land	3,383,461	-	3,383,461
Net Depreciable Capital Assets	47,308,155	209,780	47,517,935
Net Intangible Right-to-Use Assets	222,293	-	222,293
	<u>74,524,026</u>	<u>209,780</u>	<u>74,733,806</u>
Net OPEB asset	245,193	80,405	325,598
<b>Total Assets</b>	<u><b>\$ 84,434,649</b></u>	<u><b>\$ 1,123,942</b></u>	<u><b>\$ 85,558,591</b></u>
<b>Deferred Outflows of Resources</b>			
Deferred Amount on Refunding	\$ 1,300	\$ -	\$ 1,300
Proportionate Share of Deferred Outflows of Resources - Pension & OPEB	5,044,422	408,646	5,453,068
OPEB & Pension Contributions Made After the Measurement Date	1,468,070	485,533	1,953,603
<b>Total Deferred Outflows of Resources</b>	<u><b>\$ 6,513,792</b></u>	<u><b>\$ 894,179</b></u>	<u><b>\$ 7,407,971</b></u>
<b>Liabilities</b>			
<b><u>Current Liabilities</u></b>			
Accounts Payable	\$ 1,491,923	\$ 36,620	\$ 1,528,543
Accrued Salaries and Benefits Payable Grant	61,465	-	61,465
Advances	211,877	-	211,877
Accrued Interest	467,561	-	467,561
Current Bond Obligations	2,177,290	-	2,177,290
Current Financed Purchases	118,196	-	118,196
Current Portion of Compensated Absences Liability	585,669	27,978	613,647
Total Current Liabilities	<u>5,113,981</u>	<u>64,598</u>	<u>5,178,579</u>
<b><u>Noncurrent Liabilities</u></b>			
Bond Obligations	49,861,155	-	49,861,155
Financed Purchases	611,683	-	611,683
Accrued Compensated Absences	1,295,020	47,124	1,342,144
Lease Liabilities	231,374	-	231,374
SBITA Liabilities	-	-	-
Net OPEB liability - CERS	-	-	-
Net OPEB Liability - KTRS	4,902,000	-	4,902,000
Net Pension Liability - CERS	8,482,651	2,781,716	11,264,367
Total Noncurrent Liabilities	<u>65,383,883</u>	<u>2,828,840</u>	<u>68,212,723</u>
Total Liabilities	<u>70,497,864</u>	<u>2,893,438</u>	<u>73,391,302</u>
<b>Deferred Inflows of Resources</b>			
Proportionate Share of Deferred Inflows of Resources - Pension & OPEB	8,580,788	1,385,435	9,966,223
<b>Total Deferred Inflows of Resources</b>	<u><b>\$ 8,580,788</b></u>	<u><b>\$ 1,385,435</b></u>	<u><b>\$ 9,966,223</b></u>
<b>Net Position</b>			
Net Investment in Capital Assets	22,878,484	209,780	23,088,264
Restricted for:			
Construction	2,985,948	-	2,985,948
Food Service	-	722,035	722,035
Unrestricted	(13,994,643)	(3,192,567)	(17,187,210)
<b>Total Net Position</b>	<u><b>\$ 11,869,789</b></u>	<u><b>\$ (2,260,752)</b></u>	<u><b>\$ 9,609,037</b></u>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	TOTAL
<b>Governmental Activities:</b>							
Instruction	\$ (30,008,806)	\$ 822,354	\$ 19,440,338	\$ -	\$ (9,746,114)	\$ -	\$ (9,746,114)
Support Services:							
Student	(4,106,258)	-	-	-	(4,106,258)	-	(4,106,258)
Instruction staff	(1,355,587)	-	-	-	(1,355,587)	-	(1,355,587)
District administration	(1,473,400)	-	-	-	(1,473,400)	-	(1,473,400)
School administrative	(2,886,266)	-	-	-	(2,886,266)	-	(2,886,266)
Business	(2,262,281)	-	-	-	(2,262,281)	-	(2,262,281)
Plant operating and maintenance	(4,192,129)	-	-	-	(4,192,129)	-	(4,192,129)
Student transportation	(1,854,014)	-	40,981	-	(1,813,033)	-	(1,813,033)
Day Care	(108,668)	-	-	-	(108,668)	-	(108,668)
Community service activities	(415,328)	-	-	-	(415,328)	-	(415,328)
Interest on Long-Term Debt & Bond Issuance Fees	(1,520,808)	-	-	98,671	(1,422,137)	-	(1,422,137)
Total Governmental Activities	<u>(50,183,545)</u>	<u>822,354</u>	<u>19,481,319</u>	<u>98,671</u>	<u>(29,781,201)</u>	<u>-</u>	<u>(29,781,201)</u>
<b>Business-Type Activities</b>							
Food service	(2,638,014)	153,797	2,385,118	-	-	(99,099)	(99,099)
Child care	<u>(820,722)</u>	<u>717,106</u>	<u>509,795</u>	<u>-</u>	<u>-</u>	<u>406,179</u>	<u>406,179</u>
Total Business-Type Activities	<u>(3,458,736)</u>	<u>870,903</u>	<u>2,894,912</u>	<u>-</u>	<u>-</u>	<u>307,079</u>	<u>307,079</u>
<b>Total Primary Government</b>	<u>\$ (53,642,281)</u>	<u>\$ 1,693,257</u>	<u>\$ 22,376,231</u>	<u>\$ 98,671</u>	<u>\$ (29,781,201)</u>	<u>\$ 307,079</u>	<u>\$ (29,474,121)</u>
General Revenues:							
Taxes:							
Property taxes					\$ 12,703,210	\$ -	\$ 12,703,210
Motor vehicle taxes					627,014	-	627,014
Utility taxes					1,311,908	-	1,311,908
Distilled spirits tax					3,304,249	-	3,304,249
Investment Income					4,304	82	4,386
State aid formulas					13,340,633	-	13,340,633
Unrestricted federal aid					512,288	-	512,288
Miscellaneous					529,107	-	529,107
Gain (Loss) on disposal of fixed assets					1,196	-	1,196
Transfers					(40,813)	40,813	-
Total General Revenues					<u>\$ 32,293,096</u>	<u>\$ 40,895</u>	<u>\$ 32,333,991</u>
Change in Net Position					2,511,895	347,974	2,859,869
Net Position June 30, 2024					9,453,468	(2,600,915)	6,852,553
Change in Accounting Principle (Note R)					(95,574)	(7,811)	(103,385)
Net Position June 30, 2024, restated					<u>9,357,894</u>	<u>(2,608,726)</u>	<u>6,749,168</u>
Net Position June 30, 2025					<u>\$ 11,869,789</u>	<u>\$ (2,260,752)</u>	<u>\$ 9,609,037</u>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2025**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Construction Fund</b>	<b>NonMajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets:</b>					
Cash and cash equivalents	\$ 4,320,562	\$ -	\$ 4,199,247	\$ 583,601	\$ 9,103,410
Receivables:					
Accounts receivable	262,691	-	-	-	262,691
Taxes receivable - current	14,222	-	-	-	14,222
Taxes receivable - delinquent	41,626	-	-	-	41,626
Intergovernmental - Federal	-	243,481	-	-	243,481
Due from other funds	31,046	-	-	-	31,046
<b>Total assets</b>	<b>\$ 4,670,147</b>	<b>\$ 243,481</b>	<b>\$ 4,199,247</b>	<b>\$ 583,601</b>	<b>\$ 9,696,476</b>
<b>Liabilities and Fund Balances:</b>					
<b>Liabilities</b>					
Accounts payable	\$ 66,675	\$ 558	\$ 1,422,545	\$ 2,145	\$ 1,491,923
Accrued liabilities	61,465	-	-	-	61,465
Due to other funds	-	31,046	-	-	31,046
Grant advances	-	211,877	-	-	211,877
<b>Total liabilities</b>	<b>128,140</b>	<b>243,481</b>	<b>1,422,545</b>	<b>2,145</b>	<b>1,796,311</b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenues	55,848	-	-	-	55,848
<b>Fund Balances:</b>					
Restricted	-	-	2,776,702	209,250	2,985,952
Committed	-	-	-	372,206	372,206
Assigned	2,208,688	-	-	-	2,208,688
Unassigned	2,277,471	-	-	-	2,277,471
<b>Total fund balances</b>	<b>4,486,159</b>	<b>-</b>	<b>2,776,702</b>	<b>581,456</b>	<b>7,844,317</b>
<b>Total Liabilities, Deferred Inflows, and Fund Balances</b>	<b>\$ 4,670,147</b>	<b>\$ 243,481</b>	<b>\$ 4,199,247</b>	<b>\$ 583,601</b>	<b>\$ 9,696,476</b>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**JUNE 30, 2025**

Total Governmental Fund Balances		\$ 7,844,317	
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets are not reported in the fund financial statement because they are not current financial resources, but they are reported in the Statement of Net Position			74,524,026
Deferred outflows of resources and deferred inflows of resources related to the District's proportionate share of these amounts reported by the CERS pension plan are reported in the governmental activities in the Statement of Net Position			
Deferred outflows of resources - pension contributions to CERS made after the measurement date	983,318		
Deferred outflows of resources - OPEB contributions to TRS made after the measurement date	484,752		
Deferred outflows of resources - other CERS pension factors	1,063,687		
Deferred outflows of resources - other CERS OPEB factors	679,735		
Deferred outflows of resources - other TRS OPEB factors	3,301,000		
Deferred inflows of resources - CERS pension factors	(1,629,579)		
Deferred inflows of resources - CERS OPEB factors	(2,595,209)		
Deferred inflows of resources - TRS OPEB factors	(4,356,000)		
			(2,068,296)
Certain liabilities and deferred inflows are not reported in this fund statement because they are not due and payable, but they are presented in the Statement of Net Position			
Bonds payable	(52,635,565)		
Bond discount	597,120		
Financed purchase obligations	(729,879)		
Intangible asset lease liabilities	(231,374)		
SBITA liabilities			
Deferred outflows of resources - refunding	1,300		
Accrued interest	(467,561)		
Unavailable property taxes	55,848		
Proportionate share of net pension liability - CERS	(8,482,651)		
Proportionate share of net OPEB asset - CERS	245,193		
Proportionate share of net OPEB liability - KTRS	(4,902,000)		
Accrued compensated absences	(1,880,689)		
			(68,430,258)
Net Position of Governmental Activities		\$	<u><u>11,869,789</u></u>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2025**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Construction Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>					
From local sources:					
Taxes:					
Property	\$ 9,711,081	\$ -	\$ -	\$ 2,984,811	\$ 12,695,892
Motor vehicle	627,014	-	-	-	627,014
Utilities	1,311,908	-	-	-	1,311,908
Distilled spirits tax	3,304,249	-	-	-	3,304,249
Tuition and fees	144,368	-	-	677,985	822,353
Earnings on investments	1,318	4	595	2,388	4,305
Other local revenues	329,129	121,374	-	78,604	529,107
Intergovernmental - state	19,298,389	1,641,922	-	1,736,229	22,676,540
Intergovernmental - indirect federal	512,288	1,639,158	-	-	2,151,446
Total revenues	<u>35,239,744</u>	<u>3,402,458</u>	<u>595</u>	<u>5,480,017</u>	<u>44,122,814</u>
<b>Expenditures</b>					
Current					
Instruction	21,100,220	2,685,765	-	954,794	24,740,779
Support services:			-		
Student	3,028,807	80,058	-	-	3,108,865
Instruction staff	962,645	132,321	-	27,057	1,122,023
District administration	1,230,715	-	-	-	1,230,715
School administrative	2,335,438	-	-	-	2,335,438
Business	1,296,942	-	-	-	1,296,942
Plant operation and maintenance	3,012,731	-	-	-	3,012,731
Student transportation	1,463,138	8,982	-	644	1,472,764
Child Care	-	108,668	-	-	108,668
Community service activities	23,636	373,440	-	-	397,076
Capital Outlay	167,110	28,963	7,346,219	-	7,542,292
Debt service - principal	321,734	-	-	1,994,562	2,316,296
Debt service - interest	208,224	-	-	1,202,027	1,410,251
Debt service - issuance costs	5,816	-	-	-	5,816
Total Expenditures	<u>35,157,156</u>	<u>3,418,197</u>	<u>7,346,219</u>	<u>4,179,084</u>	<u>50,100,656</u>
<b>Excess (Deficit) of Revenues over Expenditures</b>	<u>82,588</u>	<u>(15,739)</u>	<u>(7,345,624)</u>	<u>1,300,933</u>	<u>(5,977,842)</u>
<b>Other Financing sources ( uses)</b>					
Proceeds from sale of bonds	-	-	4,625,000	-	4,625,000
Proceeds of Financed Purchases	157,261	-	-	-	157,261
Proceeds from sale of fixed assets	1,196	-	-	-	1,196
Bond discount and fees	-	-	(93,389)	-	(93,389)
Operating transfers in	1,348,460	46,607	254,544	3,369,251	5,018,862
Operating transfers out	(361,073)	(30,868)	(204,497)	(4,463,236)	(5,059,674)
Total other financing sources (uses)	<u>1,145,844</u>	<u>15,739</u>	<u>4,581,658</u>	<u>(1,093,985)</u>	<u>4,649,256</u>
<b>Net change in fund balances</b>	<u>1,228,432</u>	<u>-</u>	<u>(2,763,966)</u>	<u>206,948</u>	<u>(1,328,586)</u>
Fund Balance June 30, 2024	<u>3,257,727</u>	<u>-</u>	<u>5,540,668</u>	<u>374,508</u>	<u>9,172,903</u>
Fund Balance June 30, 2025	<u>\$ 4,486,159</u>	<u>\$ -</u>	<u>\$ 2,776,702</u>	<u>\$ 581,456</u>	<u>\$ 7,844,317</u>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025**

Net Change in Fund Balances - Total Governmental Funds \$ (1,328,586)

Amounts reported for governmental activities in the statement of activities are different because of the following:

Capital outlays are reported as expenditures in the fund financial statement because they are current financial resources, but they are presented as assets in the statement of activities and depreciated over their estimated economic lives. The difference is the amount by which depreciation expense exceeds capital outlays for the year.

Capital expenditures	7,542,292	
Amortization of intangible right-to-use assets	(124,904)	
Depreciation	(1,851,285)	5,566,103

Proceeds from long-term debt are reported as revenues in the fund statements because they create current financial resources, but they are separated and shown as long-term debt on the statement of net position.

Bond proceeds	(4,625,000)	
Proceeds of Financed purchases	(157,261)	

Debt service payments are reported as expenditures in this fund financial statement because they use current financial resources, but they are separated and shown as payments of long-term debt on the statement of net position and interest expense on the statement of activities. The difference is the amount of principal payment made for the year:

Bond principal payments	2,079,000	
Financed purchases principal	112,007	
Long-term lease principal	109,762	
SBITA principal	15,528	
Accrued interest on long-term debt	(5,625)	
Bond discounts to be amortized in future periods	44,539	
Current year recognition of deferred outflows on refunding	(8,110)	
Amortization of Bond discounts (premiums)	(42,156)	2,304,945

Property taxes that are unavailable are deferred in the fund statements but recognized as revenues in the governmentwide statements 7,319

Additional on-behalf transactions are recorded based on KTRS actuarial reports:

On-behalf revenues - KTRS share of pension and OPEB expenses	8,604,923	
On-behalf expenses - KTRS share of pension and OPEB expenses	(8,604,923)	

Sales of capital assets in the fund statements do not include the book value of assets sold that are reported in the statement of activities

Generally, expenditures recognized in this fund financial statement are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred.

Accrued compensated absences	(381,328)	
KTRS OPEB expense related to changes in the net OPEB liability and the net changes in deferred inflows of resources and deferred outflows of resources	524,085	
CERS OPEB expense related to changes in the net OPEB liability and the net changes in deferred inflows of resources and deferred outflows of resources	562,379	
CERS Pension expense related to changes in the net pension liability and the net changes in deferred inflows of resources and deferred outflows of resources	39,240	744,376

Change in Net Position of Governmental Activities \$ 2,511,895

The accompanying notes are an integral part of these financial statements.



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET TO ACTUAL MAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025  
GENERAL FUND**

	Budget			Variance
	Original	Final	Actual	Favorable (Unfavorable)
Revenues:				
Taxes				
Property	\$ 9,388,394	\$ 9,388,394	\$ 9,711,081	\$ 322,687
Motor vehicle	612,000	612,000	627,014	15,014
Utilities	1,200,000	1,200,000	1,311,908	111,908
Distilled spirits tax	2,809,183	2,809,183	3,304,249	495,066
Tuition and fees	170,000	170,000	144,368	(25,632)
Earnings on investments	1,000	1,000	1,318	318
Other local revenues	286,740	285,740	329,129	43,389
Intergovernmental - state	19,895,157	20,954,583	19,298,389	(1,656,194)
Intergovernmental - federal	446,000	446,000	512,288	66,288
Total Revenues	<u>34,808,474</u>	<u>35,866,900</u>	<u>35,239,744</u>	<u>(627,156)</u>
Expenditures:				
Instruction Support	25,652,444	25,823,089	21,100,218	4,722,871
services:				
Student	2,298,957	2,300,109	3,028,807	(728,698)
Instruction staff	831,691	831,691	962,645	(130,954)
District administration	1,355,962	1,115,680	1,230,715	(115,035)
School administrative	1,896,375	1,918,326	2,335,438	(417,112)
Business	1,145,412	1,145,412	1,296,942	(151,530)
Plant operation and maintenance	2,649,857	2,781,122	3,028,396	(247,274)
Student transportation	1,425,344	1,434,994	1,614,583	(179,589)
Community service activities	17,562	10,669	23,636	(12,967)
Debt service	374,170	393,936	535,774	(141,838)
Total Expenditures	<u>37,647,774</u>	<u>37,755,028</u>	<u>35,157,154</u>	<u>2,597,874</u>
<b>Excess (deficit) of revenues over expenditures</b>	<u>(2,839,300)</u>	<u>(1,888,128)</u>	<u>82,590</u>	<u>1,970,718</u>
<b>Other financing sources (uses)</b>				
Proceeds of Financed Purchases			157,261	(157,261)
Proceeds from sale of fixed assets			1,196	(1,196)
Contingency	(1,820,594)	(2,890,243)	-	(2,890,243)
Operating transfers in	1,329,916	1,566,369	1,348,460	217,909
Operating transfers out	(45,724)	(45,724)	(361,073)	315,349
Total other financing sources (uses)	<u>(536,402)</u>	<u>(1,369,599)</u>	<u>1,145,844</u>	<u>(2,515,443)</u>
<b>Excess (deficit) of revenues and other financing sources over expenditures and other financing uses</b>	<u>(3,375,702)</u>	<u>(3,257,727)</u>	<u>1,228,434</u>	<u>(544,725)</u>
<b>Fund Balance June 30, 2024</b>	<u>3,375,702</u>	<u>3,257,727</u>	<u>3,257,727</u>	<u>-</u>
<b>Fund Balance June 30, 2025</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,486,161</u>	<u>\$ (544,725)</u>

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET TO ACTUAL MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2025**  
**GENERAL FUND**

	Budget			Variance
	Original	Final	Actual	Favorable (Unfavorable)
<b>Revenues:</b>				
Taxes				
Property	\$ 9,388,394	\$ 9,388,394	\$ 9,711,081	\$ 322,687
Motor vehicle	612,000	612,000	627,014	15,014
Utilities	1,200,000	1,200,000	1,311,908	111,908
Distilled spirits tax	2,809,183	2,809,183	3,304,249	495,066
Tuition and fees	170,000	170,000	144,368	(25,632)
Earnings on investments	1,000	1,000	1,318	318
Other local revenues	286,740	285,740	329,129	43,389
Intergovernmental - state	19,895,157	20,954,583	19,298,389	(1,656,194)
Intergovernmental - federal	446,000	446,000	512,288	66,288
Total Revenues	<u>34,808,474</u>	<u>35,866,900</u>	<u>35,239,744</u>	<u>(627,156)</u>
<b>Expenditures:</b>				
Instruction Support	25,652,444	25,823,089	21,100,218	4,722,871
services:				
Student	2,298,957	2,300,109	3,028,807	(728,698)
Instruction staff	831,691	831,691	962,645	(130,954)
District administration	1,355,962	1,115,680	1,230,715	(115,035)
School administrative	1,896,375	1,918,326	2,335,438	(417,112)
Business	1,145,412	1,145,412	1,296,942	(151,530)
Plant operation and maintenance	2,649,857	2,781,122	3,028,396	(247,274)
Student transportation	1,425,344	1,434,994	1,614,583	(179,589)
Community service activities	17,562	10,669	23,636	(12,967)
Debt service	374,170	393,936	535,774	(141,838)
Total Expenditures	<u>37,647,774</u>	<u>37,755,028</u>	<u>35,157,154</u>	<u>2,597,874</u>
<b>Excess (deficit) of revenues over expenditures</b>	<u>(2,839,300)</u>	<u>(1,888,128)</u>	<u>82,590</u>	<u>1,970,718</u>
<b>Other financing sources (uses)</b>				
Proceeds of Financed Purchases			157,261	(157,261)
Proceeds from sale of fixed assets			1,196	(1,196)
Contingency	(1,820,594)	(2,890,243)	-	(2,890,243)
Operating transfers in	1,329,916	1,566,369	1,348,460	217,909
Operating transfers out	(45,724)	(45,724)	(361,073)	315,349
Total other financing sources (uses)	<u>(536,402)</u>	<u>(1,369,599)</u>	<u>1,145,844</u>	<u>(2,515,443)</u>
<b>Excess (deficit) of revenues and other financing sources over expenditures and other financing uses</b>	<u>(3,375,702)</u>	<u>(3,257,727)</u>	<u>1,228,434</u>	<u>(544,725)</u>
<b>Fund Balance June 30, 2024</b>	<u>3,375,702</u>	<u>3,257,727</u>	<u>3,257,727</u>	<u>-</u>
<b>Fund Balance June 30, 2025</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,486,161</u>	<u>\$ (544,725)</u>

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUND**  
**JUNE 30, 2025**

	<b>Food Service Fund</b>	<b>Child Care Fund</b>	<b>Total</b>
<b>Assets</b>			
<b><u>Current Assets</u></b>			
Cash and cash equivalents	\$ -	\$ 743,390	\$ 743,390
Inventory	15,812	-	15,812
Accounts receivable	-	1,990	1,990
Intergovernmental receivable	72,565	-	72,565
Total Current Assets	<u>88,377</u>	<u>745,380</u>	<u>833,757</u>
<b>Capital Assets, Net</b>			
Capital Assets, net	<u>81,461</u>	<u>128,319</u>	<u>209,780</u>
Total Capital Assets, net	<u>81,461</u>	<u>128,319</u>	<u>209,780</u>
<b>Net OPEB Asset</b>	42,815	37,590	80,405
Total assets	<u>\$ 212,653</u>	<u>\$ 911,289</u>	<u>\$ 1,123,942</u>
<b>Deferred Outflows of Resources</b>			
Deferred Outflows-pension & OPEB contributions	\$ 171,707	\$ 313,826	\$ 485,533
Deferred Outflows-Other CERS & OPEB Factors	304,436	104,210	408,646
Total Deferred Outflows of Resources	<u>\$ 476,143</u>	<u>\$ 418,036</u>	<u>\$ 894,179</u>
<b>Liabilities &amp; Net Position</b>			
<b><u>Current Liabilities</u></b>			
Accounts Payable	\$ 20,767	\$ 15,853	\$ 36,620
Current Portion of Accrued Compensated Absences	18,838	9,140	27,978
<b>Total Current Liabilities</b>	<u>39,605</u>	<u>24,993</u>	<u>64,598</u>
<b><u>Noncurrent Liabilities</u></b>			
Accrued Compensated Absences	35,340	11,784	47,124
Net Pension Liability	1,481,242	1,300,474	2,781,716
<b>Total Noncurrent Liabilities</b>	<u>1,516,582</u>	<u>1,312,258</u>	<u>2,828,840</u>
<b>Total Liabilities</b>	<u>\$ 1,556,187</u>	<u>\$ 1,337,251</u>	<u>\$ 2,893,438</u>
<b>Deferred Inflows of Resources</b>			
Deferred inflows-Pension & OPEB	\$ 737,733	\$ 647,702	\$ 1,385,435
Total Deferred Outflows of Resources	<u>\$ 737,733</u>	<u>\$ 647,702</u>	<u>\$ 1,385,435</u>
<b>NET POSITION:</b>			
Net Investment in Capital Assets	\$ 81,461	\$ 128,319	\$ 209,780
Restricted	13,432	708,603	722,035
Unrestricted	<u>(1,700,017)</u>	<u>(1,492,550)</u>	<u>(3,192,567)</u>
<b>Total Net Position</b>	<u>\$ (1,605,124)</u>	<u>\$ (655,628)</u>	<u>\$ (2,260,752)</u>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUND**  
**FOR THE YEAR ENDED JUNE 30, 2025**

	<b>Food Service Fund</b>	<b>Child Care Fund</b>	<b>TOTAL</b>
<b>Operating revenues:</b>			
Lunchroom sales	\$ 153,643	\$ -	\$ 153,643
Tuition and fees	-	717,104	717,104
Other operating revenues	154	-	154
Total operating revenues	<u>153,797</u>	<u>717,104</u>	<u>870,901</u>
<b>Operating expenses:</b>			
Salaries and wages	1,243,300	633,264	1,876,564
Materials and supplies	1,360,870	167,266	1,528,136
Depreciation	11,401	6,194	17,595
Other operating expenses	22,442	13,998	36,440
Total operating expenses	<u>2,638,013</u>	<u>820,722</u>	<u>3,458,735</u>
Income (loss) from operations	<u>(2,484,216)</u>	<u>(103,618)</u>	<u>(2,587,834)</u>
<b>Non-operating revenues (expenses):</b>			
Federal grants	1,996,101	51,088	2,047,189
State grants - matching	16,539	306,733	323,272
State grants - on behalf	179,990	149,098	329,088
Other donations	-	2,876	2,876
Donated commodities	192,488	-	192,488
Transfers from governmental funds	40,813	-	40,813
Interest income	2	80	82
Total non-operating revenues	<u>2,425,933</u>	<u>509,875</u>	<u>2,935,808</u>
<b>Net Change in Net Position</b>	<b>(58,283)</b>	<b>406,257</b>	<b>347,974</b>
<b>Net Position, July 1, 2023</b>	<b>(1,541,901)</b>	<b>(1,059,014)</b>	<b>(2,600,915)</b>
<b>Prior Period Adjustment (Note R)</b>	<b>(4,940)</b>	<b>(2,871)</b>	<b>(7,811)</b>
<b>Net Position, July 1, 2024 (restated)</b>	<b><u>(1,546,841)</u></b>	<b><u>(1,061,885)</u></b>	<b><u>(2,608,726)</u></b>
<b>Net Position, June 30, 2024</b>	<b><u>\$ (1,605,124)</u></b>	<b><u>\$ (655,628)</u></b>	<b><u>\$ (2,260,752)</u></b>

The accompanying notes are an integral part of these financial statements.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUND  
FOR THE YEAR ENDED JUNE 30, 2025**

	<b>Food Service Fund</b>	<b>Child Care Fund</b>	<b>TOTAL</b>
<b>Cash Flows from Operating Activities</b>			
Cash received from:			
Lunchroom sales	\$ 153,643	\$ -	\$ 153,643
Tuition and fees	-	737,219	737,219
Other activities	154	-	154
Cash paid to/for:			
Employees	(1,128,545)	(935,550)	(2,064,095)
Supplies	(1,149,853)	(152,595)	(1,302,449)
Other activities	(22,442)	(13,998)	(36,440)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>(2,147,043)</b>	<b>(364,924)</b>	<b>(2,511,968)</b>
<b>Cash Flows from Non-Capital Financing Activities</b>			
Federal grants	1,940,351	51,088	1,991,439
State grants	16,539	306,733	323,272
Other grants	-	2,876	2,876
Transfers	40,813	-	40,813
<b>Net Cash Provided (Used) by Non-Capital Financing Activities</b>	<b>1,997,703</b>	<b>360,697</b>	<b>2,358,400</b>
<b>Cash Flows from Capital &amp; Related Financing Activities</b>			
Purchase of property	(45,629)	(13,553)	(59,182)
<b>Net Cash Provided (Used) by Capital &amp; Related Financing Activities</b>	<b>(45,629)</b>	<b>(13,553)</b>	<b>(59,182)</b>
<b>Cash Flows from Investing Activities</b>			
Receipts of interest income	2	80	82
<b>Net Cash Provided (Used) by Investing Activities</b>	<b>2</b>	<b>80</b>	<b>82</b>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>(194,967)</b>	<b>(17,700)</b>	<b>(212,667)</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>194,967</b>	<b>761,090</b>	<b>956,057</b>
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ -</b>	<b>\$ 743,390</b>	<b>\$ 743,390</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:</b>			
Operating Income (Loss)	\$ (2,484,216)	\$ (103,618)	\$ (2,587,834)
Adjustments to Reconcile Net Income (Loss) to Net Cash from Operating Activities:			
Depreciation/Amortization	11,401	6,194	17,595
Donated commodities	192,488	-	192,488
State on-behalf payments	179,990	149,098	329,088
Change in assets, deferred resources, and liabilities:			
Accounts receivable Accounts payable	-	20,115	20,115
Inventory	15,755	14,671	30,425
Accrued compensated absences	2,774	-	2,774
Deferred outflows of resources Net pension liability	2,642	(8,535)	(5,893)
Net OPEB asset	195,148	316,860	512,008
Deferred inflows of resources	(63,572)	(390,711)	(454,283)
	(9,578)	(1,201)	(10,779)
	(189,875)	(367,797)	(557,672)
<b>Net Cash Provided by Operating Activities</b>	<b>\$ (2,147,043)</b>	<b>\$ (364,924)</b>	<b>\$ (2,511,968)</b>
<b>Non-cash transactions</b>			
Donated commodities	192,488	-	192,488
State on-behalf payments	179,990	149,098	329,088
CERS pension & OPEB expenses	(67,877)	(442,852)	(510,729)

The accompanying notes are an integral part of these financial statements.

## **NOTES TO THE FINANCIAL STATEMENTS**

BARDSTOWN INDEPENDENT SCHOOL DISTRICT BARDSTOWN,  
KENTUCKY  
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JUNE 30, 2025

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## **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of Bardstown Independent School District (the District) conform to generally accepted accounting principles (GAAP) as applicable to governmental entities in the United States of America. U. S. governmental accounting standards are established by the Governmental Accounting Standards Board (GASB) for state and local governmental entities. In addition, the District is required by law to follow the accounting requirements of the Kentucky Department of Education (KDE) Financial Management Manual. The following discussion is a summary of the more significant accounting policies that apply to the District.

### Reporting Entity

The Bardstown Independent Board of Education (Board), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of Bardstown Independent Board of Education (District). The District receives funding from Local, State and Federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental “reporting entity” as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards. Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The District, for financial purposes, includes all the funds and account groups relevant to the operation of the Bardstown Independent Board of Education. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the Board itself or the activities are managed by District school personnel, such as School-Based Decision-Making Councils, Family Resource Centers, or the Bardstown Foundation for Excellence in Public Education.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined by considering budget adoption policies, funding, and appointment of the respective governing board. Based on the foregoing criteria, the financial statements of the following organization is included in the accompanying financial statements:

Bardstown Independent School District Finance Corporation – In a prior year, the Board of Education resolved to authorize the establishment of the Bardstown Independent School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS Section 58.180) (the Corporation) as an agency for the District for financing the costs of school building facilities. The members of the Board also comprise the Corporation’s Board of Directors. The Corporation is blended into the District’s financial statements.

### Basis of Presentation

The District’s basic financial statements present government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all the District’s assets and liabilities, including capital assets as well as long-term liabilities are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The types of transactions reported as program revenues for the District are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions.



**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities accompanied by a total column.

Certain eliminations have been made as required by GASB Statement No. 34 for interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, exchange-like transactions between governmental and business-type activities have not been eliminated.

Governmental Fund Financial Statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered “available” when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues as available if they are collected within the 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for on the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statements of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financial sources) and decreases (expenditures and other financing uses) in net current assets. The primary revenue sources, which have been treated as susceptible to accrual by the District are property tax and utility tax. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The District has the following funds:

**I. Governmental Fund Types**

- A. The General Fund is the main operating fund of the Board. It accounts for financial resources used for general types of operations. This is a budgeted fund and any fund balances are considered as resources available for use. This is a major fund of the District.
- B. The Special Revenue (Grants) Fund account for proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of the specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally-funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report on pages 77-78. This is a major fund of the District.
- C. The District Activity Fund is a Special Revenue Fund type and is used to account for funds received at the school level. This is a nonmajor fund.

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

- D. The School Activity Fund is a Special Revenue Fund type and is used to account for activities and programs for athletic, community service, and scholastic organizations managed by each school to benefit student activities. This is a nonmajor fund.
  - E. Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Fund).
    - 1. The Capital Outlay Fund receives those funds from Support Education Excellence in Kentucky (SEEK) designated by the state as Capital Outlay Funds. These resources are restricted for use in financing projects identified in the district's facility plan. This is a nonmajor fund.
    - 2. The Building Fund includes resources from the Facility Support Program of Kentucky (FSPK) and accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the district's facility plan. This is a nonmajor fund.
    - 3. The Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction. This is a major fund of the District.
  - F. The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest. This is a nonmajor fund.
- II. Proprietary Fund Types (Enterprise Funds)
- A. The Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). Amounts have been recorded for in-kind contribution of commodities from the USDA. Management has determined that the Food Service Fund should be reported as a major fund.
  - B. The Child Care Fund is used to account for after school revenues and programs where a fee is charged for participating. Management has determined that the Child Care fund should be reported as a major fund.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – Exchange and Nonexchange Transactions – Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within 60 days of the fiscal year-end.

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from non-exchange transactions must also be available before it can be recognized.

Unearned Revenue – Unearned revenue arises when assets are recognized before eligibility criteria other than time requirements have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue. Unused donated commodities are reported as inventory.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement of revenues, expenses, and changes in net position as an expense with a like amount reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

Property Taxes

Property taxes are levied each September on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer. However, the actual due date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. All taxes collected are initially deposited into the General Fund and then transferred to the appropriate fund when tax revenues are restricted to a specific purpose. During fiscal year 2018, the Board expanded efforts to collect delinquent property taxes. Therefore, the balances as of June 30, 2025, now include legal fees for collection efforts plus penalties and interest due on the remaining balances.

The property tax rates assessed for the year ended June 30, 2025, to finance the General Fund operations were \$0.803 per \$100 valuation for real property, \$0.803 per \$100 valuation for business personal property and \$0.531 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3% of the gross receipts derived from the delivery, within the district, of telephonic and telegraphic communications services, cablevision services, electric power, water, and natural, artificial, and mixed gas.

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$5,000 except real property for which there is no threshold. Computer equipment is inventoried for control purposes for all purchases, but the \$5,000 threshold is used for financial reporting purposes. Land and building improvements are capitalized, but capitalization does not include the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an assets life.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	25-50 years
Land Improvements	20 years
Technology Equipment	5 years
Vehicles	5-10 years
Food Service Equipment	10-12 years
Furniture and Fixtures	7 years

Unpaid Compensated Absences

The District implemented GASBS No. 101 for the fiscal year ended June 30, 2025. GASBS No. 101 requires recognition of an additional liability for compensated absences that have been earned, are more likely than not to be paid out in cash or used for time off. District employees earn 3 days of personal leave in each school year (August – June). At the end of the school year, any unused personal leave days are converted to sick days. For fiscal year 2025, the District has added a liability for unused personal days that are expected to be used within the next school year. The probability that the unused personal days will be used has been based on a rolling-five year average of personal leave usage.

District employees also earn 10 sick days per year. Unused sick days are accrued without limitation to the credit of each employee. Employees who transfer to the District from another Kentucky public school district are allowed to transfer their unused sick leave from their prior employer to the District. Upon retirement or death of the District employee, the District remits a cash payment to the retired employee (or the decedent's estate) based on the daily salary rate based on the last annual salary, not to exceed 30% of the unused balance. This portion of the compensated absences liability has been recognized in prior years based on the provisions of the District's policies and KRS 161.155.

For governmental fund financial statements, the current portion of unpaid accrued compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accrued compensated absences payable" in the general fund. The non-current portion of the liability is not reported in the governmental funds, but is included in the government-wide financial statements as a long-term liability. See Note F for details about the compensated absences liabilities. See Note R for the effects of implementing GASBS No. 101 in FY 2025 and the restatement of prior year fund balance and net position.

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Budgetary Process

Budgetary Basis of Accounting: The District's budgetary process accounts for certain transactions on a basis other than Generally Accepted Accounting Principles (GAAP). The major differences between the budgetary basis and the GAAP basis are:

- a) Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP) during the year and adjusted to modified accrual for the governmental funds at year-end.
- b) Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP) during the year and adjusted to modified accrual for the governmental funds at year-end.
- c) Capital outlay is budgeted within the departmental budget (budgetary) as opposed to separate classification by character (GAAP).

Once the budget is approved, it can be amended. Amendments are presented to the Board at their regular meetings. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year end in accordance with state law. Each budget is prepared and controlled by the budget coordinator at the revenue and expenditure function/object level. All budget appropriations lapse at year end.

Cash and Cash Equivalents

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

Inventories

On government-wide financial statements inventories are stated at cost and are expensed when used. The food service fund uses the specific identification method for valuation of ending inventory.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, the non-current portion of long-term leases, accrued compensated absences, contractually required pension contributions, the net pension liability, and the net OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within 60 days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kentucky County Employees Retirement System Non-Hazardous ("CERS") and Teachers Retirement System of the State of Kentucky ("TRS of Ky") and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by these multiple-employer cost-sharing public employee retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized by the pension plans when due and payable in accordance with the benefit terms. Investments are reported at fair value by the pension plans. Both systems publish separate financial statements as described in Note H.

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Other Postemployment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Kentucky County Employees Retirement System Non-Hazardous ("CERS") and Teachers Retirement System of the State of Kentucky ("TRS of Ky") and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by these multiple-employer cost-sharing public employee retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized by the OPEB plans when due and payable in accordance with the benefit terms. Investments are reported at fair value by the pension systems. Both systems publish separate financial statements as described in Note Q.

Fund Balances

Governmental funds report fund balance in classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for governmental funds can consist of the following:

- a) Nonspendable fund balance - amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact.
- b) Restricted fund balance - amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally or through enabling legislation.
- c) Committed fund balance – amounts constrained to specific purposes by the District itself, using its decision-making authority to be reported as committed, amounts cannot be used for any other purpose unless the District's governing Board votes to remove or change the constraint. A Board resolution is required to commit funds.
- d) Assigned fund balance - amounts intended to be used by the District for specific purposes that are neither restricted nor committed. Only the Board has the authority to assign amounts to be used for specific purposes. Assigned fund balance in the General Fund includes amounts that have been appropriated for expenditures in the budget for the District's subsequent fiscal year.
- e) Unassigned fund balance - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). The amounts calculated for restricted, committed, assigned, and unassigned fund balances in the governmental fund financial statements is based on year-end project balances within each category. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Net Position

Net position represents the difference between a) assets plus deferred outflows of resources and b) liabilities plus deferred inflows of resources. Net position invested in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position invested in capital assets may also include related deferred outflows or inflows of resources related to capital assets or capital borrowings. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

Operating Revenues

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, those revenues are primarily charges for meals provided by the various schools, fees for after school programs, and fees for adult education programs.

## **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### Interfund Activity

Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and as nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### Implementation of Recent GASB Pronouncements

During FY2025, the District implemented GASBS No. 101, *Compensated Absences*. This standard required an additional liability for earned personal leave that is more likely than not to be used for time off or converted to sick leave at the beginning of the next school year. See earlier discussion of the basis used to estimate the probability of using this leave and See Note R for the impact of the retroactive application of this guidance to compensated absence leave as of June 30, 2024.

GASBS No. 102, *Certain Risk Disclosures*, was issued in December 2023 and was effective for fiscal years beginning after June 15, 2024. This standard requires additional disclosures for concentrations that reflect a lack of diversity in resource flows. In addition, disclosures about constraints that impose limitation by external party or by the formal action of the government's highest level of decision-making authority. Constraints may also affect a government's ability to acquire resources or control spending. The District has evaluated significant revenue sources and critical legal and statutory requirements to evaluate whether the District is vulnerable to risks of concentration or constraints. The Commonwealth of Kentucky has revised the taxability of distillery warehouse inventory for local government property taxation. However, the revenue is not material to the District and the phase-in for the changes will occur over a five-year period. District's management has determined that no risk disclosures are required by GASBS No. 102.

GASBS No. 103, *Reporting Model Improvements*, was issued in April 2024 and will be effective for fiscal years beginning after June 15, 2025. This standard update guidance for the Management Discussion and Analysis, moves budgetary reporting to required supplementary information, revises the proprietary fund operating statement, and requires separate columns for major discretely-presented component units. The District is already in compliance with the revised guidance for the MD&A. The shift in budgetary reporting is simply a different location in the report. The revisions for the proprietary fund operating statement will elevate reporting for noncapital subsidies and transfers. None of these changes will have any effect on the District's financial position. The District will implement GASBS No. 103 during FY2026.

GASBS No. 104, *Disclosure of Certain Capital Assets*, was issued in September 2024 and will be effective for fiscal years beginning after June 15, 2025. GASBS No. 104 requires separate reporting of leased, public-private partnership, and subscription-based information technology right-to-use assets. Additional disclosures may also be required for capital assets that are held for resale. The District is already separately reporting their leased and SBITA right-to-use assets and currently has no capital assets that are held for sale, so implementation of this standard will have no impact on the District's financial position.

## **NOTE B – ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the District's management to make estimates and assumptions that affect reported amounts of assets, liabilities, fund balances, and disclosure of contingent assets and liabilities at the date of the general-purpose financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## **NOTE C—CASH AND CASH EQUIVALENTS**

At year-end, the carrying amount of the District's cash and cash equivalents was \$9,846,800. \$250,000 of bank account balances per separate banks is covered by Federal Depository insurance, with the remainder

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covered by collateral agreements and collateral held by the pledging banks' trust departments in the District's name. Cash equivalents are funds temporarily invested in securities with a maturity of 90 days or less.

Breakdown per financial statements:

Governmental Funds	\$ 9,103,410
Proprietary Funds	<u>743,390</u>
	<u>\$ 9,846,800</u>

Due to the nature of the accounts and limitations imposed by the purposes of the various funds, all cash balances are classified restricted except for the General Fund.

**NOTE D – DEPOSITS AND INVESTMENTS**

The Kentucky Revised Statutes authorize the District to invest money subject to its control in obligations of the United States; bonds or certificates of indebtedness of Kentucky and its agencies and instrumentalities; savings and loan associations insured by an agency of the United States up to the amount insured; and national or state banks chartered in Kentucky and insured by an agency of the United States providing such banks pledge as security obligations, as permitted by KRS 41.240 (4), having a current quoted market value at least equal to uninsured deposits. As of June 30, 2025, the District did not hold any invested funds.

**NOTE E – CAPITAL ASSETS**

Governmental capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Additions	Transfers & Retirements	Ending Balance
Governmental activities:				
Non-depreciable capital assets:				
Construction in progress	\$ 23,036,385	\$ 7,320,466	\$ (6,746,733)	\$ 23,610,118
Land	3,383,461	-	-	3,383,461
Total Non-depreciable capital assets	<u>26,419,846</u>	<u>7,320,466</u>	<u>(6,746,733)</u>	<u>26,993,579</u>
Depreciable capital assets:				
Land improvements	302,664	-	-	302,664
Buildings	64,547,043	6,746,733	-	71,293,776
Technology equipment	3,215,641	24,037	-	3,239,678
Vehicles	2,895,226	167,110	(609,920)	2,452,416
Other equipment	2,916,802	30,679	-	2,947,481
Total depreciable capital assets	<u>73,877,376</u>	<u>6,968,559</u>	<u>(609,920)</u>	<u>80,236,015</u>
Less accumulated depreciation				
Land improvements	(79,707)	(15,133)	-	(94,840)
Buildings	(25,911,466)	(1,262,924)	-	(27,174,390)
Technology equipment	(2,435,689)	(289,531)	-	(2,725,220)
Vehicles	(2,057,290)	(178,086)	609,920	(1,625,456)
Other equipment	(1,202,343)	(105,611)	-	(1,307,954)
Total accumulated depreciation	<u>(31,686,495)</u>	<u>(1,851,285)</u>	<u>609,920</u>	<u>(32,927,860)</u>
Total depreciable capital assets, net	<u>42,190,881</u>	<u>5,117,274</u>	<u>-</u>	<u>47,308,155</u>
Intangible Right-to-Use assets:				
Leased equipment	594,505	-	-	594,505
Less accumulated amortization	(247,307)	(124,904)	-	(372,211)
Net intangible right-to-use assets	<u>347,198</u>	<u>(124,904)</u>	<u>-</u>	<u>222,294</u>
Governmental activities capital assets, net	<u>\$ 68,957,925</u>	<u>\$ 12,312,836</u>	<u>\$ (6,746,733)</u>	<u>\$ 74,524,027</u>



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**NOTE E – CAPITAL ASSETS (CONTINUED)**

Depreciation and amortization expenses were charged to governmental functions as follows:

Instruction	\$ 549,183
Support Services	
Student	163,954
Instruction staff	1,111
District administration	17,774
School administration	64,379
Business	773
Plant operation and maintenance	886,541
Student transportation	167,570
	<u>\$ 1,851,285</u>

Business-type Activities capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Additions	Transfers & Retirements	Ending Balance
Business-type activities:				
Depreciable capital assets:				
Buildings	\$ 11,802	\$ -	\$ -	\$ 11,802
Vehicles	30,242	-	-	30,242
Equipment	735,769	59,182	-	794,951
Total depreciable capital assets	<u>777,813</u>	<u>59,182</u>	<u>-</u>	<u>836,995</u>
Less accumulated depreciation				
Buildings	\$ (238)	\$ (349)	\$ -	\$ (587)
Vehicles	(10,808)	-	-	(10,808)
Equipment	(598,573)	(17,247)	-	(615,820)
Total accumulated depreciation	<u>(609,619)</u>	<u>(17,596)</u>	<u>-</u>	<u>(627,215)</u>
Total depreciable capital assets, net	<u>168,194</u>	<u>41,586</u>	<u>-</u>	<u>209,780</u>
Business-type activities capital assets, net	<u>168,194</u>	<u>41,586</u>	<u>-</u>	<u>209,780</u>
Primary government capital assets, net	<u>\$ 69,126,119</u>	<u>\$ 12,354,422</u>	<u>\$ (6,746,733)</u>	<u>\$ 74,733,807</u>

Intangible Right-to-Use Assets

In FY 2020, the District implemented the guidance in GASBS No. 87, *Leases*, and recognized the value of copiers leased under long-term contracts and a building leased for a Child Care facility. In FY 2024, the District implemented the guidance in GASBS No. 96, *Subscription-Based Information Technology Arrangements*, for a contract with Microsoft.

As of June 30, 2025, the District had one lease agreement in place for copiers. In May 2022, the District negotiated a new lease agreement to replace the copiers leased under the 2020 lease with new leased equipment and terminated the 2020 lease. The District reported a loss on this termination of \$6,888 in FY 2022. Terms of the new lease are described in Note F. In July 2025, the District negotiated a new lease agreement for copies that will be recognized in FY2026.

In FY 2025, the District executed a contract with Microsoft for Microsoft Office 365 software. An intangible right-to-use asset of \$45,025 was recognized with this contract. Terms of this contract are described in Note F. A new contract was negotiated in July 2025 to renew this software license.

## NOTE F – LONG-TERM OBLIGATIONS

The original amount of each District bond issue, issue date, and interest rates are summarized below:

Issue Date	Original Proceeds	Interest Rates	Final Maturity Date
2008	1,620,000	2.30% - 4.00%	4/1/2028
2012 EN	275,000	1.25% - 3.00%	9/1/2024
2013 RF	2,750,000	.75% - 2.00%	8/1/2025
2014	925,000	2.00% - 3.75%	6/1/2034
2015 RF A	1,245,000	2.00% - 3.75%	8/1/2026
2015 RF B	2,075,000	2.00% - 2.55%	8/1/2029
2016	4,505,000	2.15% - 3.20%	2/1/2036
2017	1,250,000	3.00% - 3.50%	4/1/2037
2019	1,770,000	2.50% - 3.25%	4/1/2039
2020	23,590,000	1.00% - 2.00%	8/1/2040
2022 Energy	3,410,000	3.50% - 4.50%	2/1/2043
2023	11,285,000	4%	2/1/2043
2024	4,582,911	3.625% - 4.00%	12/1/2044

The District, through the General Fund (including utility taxes and the Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund) is obligated to make payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Bardstown Independent School District to construct school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds then outstanding. The District executed “participation agreements” with the School Facility Construction Commission. The Commission was created by the Kentucky General Assembly for the purpose of assisting local school districts in meeting school construction needs.

In February 2016, the Board issued \$1,245,000 of 2015-A School Building Refunding Revenue Bonds refunding the 2006 Series Bonds. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$18,577. This difference, reported in the accompanying government-wide financial statements as deferred outflows of resources, is being charged to operations through the year 2030 using the straight-line method which approximates the effective-interest method. As of June 30, 2025, \$6,838 remains to be charged to future operations. The District completed the refunding to reduce its total debt service payments by \$102,590 between 2015 and 2030.

In February 2016, the Board issued \$2,075,000 of 2015-B School Building Refunding Revenue Bonds refunding the 2010 Series Build America Bonds. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$65,552. This difference, reported in the accompanying government-wide financial statements as deferred outflows of resources, is being charged to operations through the year 2031 using the straight-line method which approximates the effective-interest method. As of June 30, 2025, \$2,572 remains to be charged to future operations. The District completed the refunding to reduce its total debt service payments by \$171,051 between 2016 and 2027.

The table below sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues. The liability for the total bond amount remains with the District and, as such, the total principal outstanding has been recorded in the financial statements. The bonds may be called prior to maturity and redemption premiums are specified in each issue.

BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KY  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025

**NOTE F – LONG-TERM OBLIGATIONS (CONTINUED)**

Assuming no bonds are called prior to scheduled maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2025, for debt service (principal and interest) are as follows:

	Bardstown Independent School District		Kentucky School Facility Construction Commission		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	2,219,446	1,399,916	73,069	27,968	2,292,515	1,427,884
2027	2,280,580	1,350,517	74,545	26,496	2,355,125	1,377,012
2028	2,344,737	1,300,411	76,188	24,851	2,420,925	1,325,263
2029	2,412,016	1,244,719	77,984	23,055	2,490,000	1,267,775
2030	2,477,117	1,188,203	79,883	21,154	2,557,000	1,209,357
2031 - 2035	13,455,381	5,030,246	378,619	76,001	13,834,000	5,106,247
2036 - 2040	15,534,646	3,184,388	306,354	34,601	15,841,000	3,218,989
2041 - 2045	10,748,889	833,876	96,111	5,660	10,845,000	839,536
Thereafter	-	-	-	-	-	-
	<u>\$ 51,472,812</u>	<u>\$ 15,532,278</u>	<u>\$ 1,162,753</u>	<u>\$ 239,786</u>	<u>\$ 52,635,565</u>	<u>\$ 15,772,063</u>

**Financed Purchases**

The District finances several buses under financing agreements issued by the Kentucky Interlocal School Transportation Association (KISTA). Future minimum payments under the terms of the purchase contracts are as follows:

Year Ending June 30:	
2026	140,837
2027	130,710
2028	113,680
2029	111,860
2030	93,580
2031 - 2035	240,163
	<u>830,829</u>
Less: amount representing interest	(100,950)
Present value of minimum payments	<u>\$ 729,879</u>
Current maturities	\$ 118,196
Non-current maturities	611,683
	<u>\$ 729,879</u>

The assets are depreciated over the lower of their related purchase terms or their estimated productive lives. Depreciation of assets under financed purchases is included in depreciation expense.

**Accumulated Unpaid Compensated Absences**

District employees earn 3 days of personal leave each school year. Any unused personal leave days are converted to sick leave at the end of each school year (July 1). Liabilities for personal leave days that have been earned and are more likely than not to be used as time off or converted to sick leave at year end have been added to the liabilities recorded for unused compensated absences in prior years. See Note R for the impact of this additional liability on the prior fund balances and net position for June 30, 2024.

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of accumulated sick leave. Sick leave benefits are accrued as a liability based on when the employee earns the leave. Sick leave may be accumulated under KRS 161.155 without limit, except that employees who began employer on or after July 1, 2008, are limited to a total of 300 hours of accrual for unused sick leave. An accrual for earned sick leave liability is made to the extent that it is probable that the benefits will result in termination payments at retirement or the death of an employee.

## NOTE F – LONG-TERM OBLIGATIONS (CONTINUED)

Governmental fund financial statements include liabilities that are expected to be paid with expendable, available resources, within 60 days of the year. All remaining liabilities are included in the government-wide financial statements, based on an historical average of payments within one year and payments that are made after one year.

For governmental fund financial statements, the current portion of unpaid accrued compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accrued compensated absences" in the general fund. The noncurrent portion of the liability is not reported.

### Changes in Long-term Obligations

Long-term liabilities, except net pension and OPEB liabilities, are all reported in governmental activities. Long-term liability activity for the year ended June 30, 2025, was as follows:

<u>Describe</u>	GOVERNMENTAL ACTIVITIES					
	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year	Noncurrent Balance
Revenue bonds payable	\$ 50,089,565	\$ 4,625,000	\$ 2,079,000	\$ 52,635,565	\$ 2,219,446	\$ 50,416,119
Bond premium (discount)	(594,737)	(44,539)	(42,156)	(597,120)	(42,156)	(554,964)
Financed purchases	684,625	157,261	112,007	729,879	118,196	611,683
Accrued compensated absences	1,403,787	476,902	-	1,880,689	585,669	1,295,020
Total Governmental	<u>\$ 51,583,240</u>	<u>\$ 5,214,624</u>	<u>\$ 2,148,851</u>	<u>\$ 54,649,013</u>	<u>\$ 2,881,155</u>	<u>\$ 51,767,858</u>

<u>Describe</u>	BUSINESS-TYPE ACTIVITIES					
	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year	Noncurrent Balance
Accrued compensated absences	73,184	1,918		75,102	27,978	47,124
Total Business-Type Activities	<u>\$ 73,184</u>	<u>\$ 1,918</u>	<u>\$ -</u>	<u>\$ 75,102</u>	<u>\$ 27,978</u>	<u>\$ 47,124</u>

The debt service fund is primarily responsible for paying the bond obligations through funding from the capital outlay fund. However, the general fund pays the debt service for the 2019 Energy bond and the KISTA bus financed purchases.

### Intangible Right-to-Use Lease Liabilities

The District leases a variety of copier/printers from XBS Office Solutions for a term of 60 months. A new lease was executed in May 2022 and replaced the 2020 lease. The 2022 lease requires a minimum monthly lease payment of \$9,996, plus additional charges for excess usage and excluding applicable taxes. For purposes of discounting future payments on the 2022 lease, the District used the interest rate (3.5%) on its KISTA financing agreements to determine an appropriate discount rate. The gain on the termination of the 2020 lease was \$6,888. The leased equipment and accumulated amortization of the right-to-use assets are outlined in Note E.

#### NOTE F – LONG-TERM OBLIGATIONS (CONTINUED)

Minimum lease payments over the next five years include:

	<b>Lease Payments to Maturity</b>		
	<b>2022 Lease</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
FY 2026	113,666	6,286	119,952
FY 2027	117,709	2,243	119,952
FY 2028	-	-	-
Totals	<u>\$ 231,374</u>	<u>\$ 8,530</u>	<u>\$ 239,904</u>

#### Subscription-Based Information Technology Liabilities

The District leases Microsoft Office 365 software with a SBITA contract for three years. This agreement is recognized as a liability under the provisions of GASBS No. 96, *Subscription-Based Information Technology Arrangements*, issued in May 2020 and effective for fiscal years beginning after June 15, 2022. The current contract was executed in August 2022, so there was no prior period adjustment for the implementation of GASBS No. 96 in FY 2025. This contract has been paid in full as of June 30, 2025. The District used the 3.5% KISTA interest rate to discount future annual payments. Assets related to this contract are reported as intangible right-to-use assets in the capital assets table in Note E. A new contract was negotiated in July 2025 to replace this agreement.

#### NOTE G – FUND BALANCES

Restricted fund balances arise when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. At June 30, 2025, the District had \$2,776,702 in restricted fund balance for future construction projects for unspent bond proceeds. In addition, \$209,250 in the Building Fund was also restricted for future capital projects.

Committed fund balances are those amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, which, for the District is the Board of Education. The Board of Education must approve by majority vote the establishment (and modification or rescinding) of a fund balance commitment. At June 30, 2025, the District had \$114,015 committed fund balance for District activities and \$258,191 for school activity funds for a total of \$372,206 in committed balances in the governmental fund statements.

Assigned fund balances represent amounts that are constrained by the government's intent to be used for specific purposes but are neither restricted nor committed. The Board of Education allows program supervisors to complete purchase orders which result in the encumbrance of funds. Assigned fund balance also includes (a) all remaining amounts (except for negative balances) that are reported in governmental funds, other than the general fund, that are not classified as nonspendable and are neither restricted nor committed, (b) amounts in the general fund that are intended to be used for a specific purpose, and (c) amounts appropriated from existing fund balance to eliminate a projected budgetary deficit in the FY 2025 budget. The District assigned fund balance of \$2,208,688 related to FY 2026 budget appropriations.

Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

## NOTE G – FUND BALANCES (CONTINUED)

The District considers unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. Also, the District has established the order of assigned, committed and restricted when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

## NOTE H – RETIREMENT PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification. The Kentucky Teachers Retirement System covers positions requiring teaching certification or otherwise requiring a college degree.

### *General information about the County Employees Retirement System Non-Hazardous ("CERS")*

Plan description—Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Public Pensions Authority (KPPA), an agency of the Commonwealth of Kentucky. As of April 1, 2021, Kentucky Revised Statute ("KRS") Section 78.782 shifted the governance of CERS to a separate Board of Trustees of the County Employees Retirement System. The CERS Board manages the CERS trust, including investment management. KPPA provides the day-to-day administration (KRS 61.505) for accounting and benefit administration for CERS. The Kentucky General Assembly has the authority to establish and amend benefit provisions. The Kentucky Public Pensions Authority issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov/>.

Benefits provided—CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years of service or 65 years old
	Reduced retirement	At least 5 years of service and 55 years old At least 25 years of service and any age
Tier 2	Participation date	September 1, 2008 – December 31, 2013
	Unreduced retirement	At least 5 years of service and 65 years old Or age 57+ and the sum of service years plus age equal 87
	Reduced retirement	At least 10 years of service and 60 years old
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years of service and 65 years old Or age 57+ and the sum of service years plus age equal 87
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. In 2013, the General Assembly established funding status thresholds which must be achieved before another COLA can be awarded to retirees. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both these components.

#### NOTE H – RETIREMENT PLANS (CONTINUED)

Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Employer Contributions – For the year ended June 30, 2025, employer contributions were established by the County Employees Retirement Systems in December 2021. The governing Board establishes employer contribution rates based on the annual actuarial valuation completed in November each year for the fiscal year beginning the following July 1. For fiscal year 2025, the employer contribution rate for CERS nonhazardous pensions was 19.71%. In fiscal year 2024, these rates were 23.4%. (See Note Q for additional rate information for the OPEB plans.)

Employee Contributions – Required contributions by the employee are based on the tier:

	<u>NonHazardous</u>
Tier 1	5%
Tier 2	5% + 1% for insurance
Tier 3	5% + 1% for insurance

#### *General information about the Teachers' Retirement System of the State of Kentucky ("TRS of Ky")*

Plan description—Teaching certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky (TRS of Ky)—a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. TRS of Ky was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. TRS of Ky is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS of Ky issues a separate publicly available financial report that can be obtained from the TRS of Ky website, at <https://trs.ky.gov/administration/financial-reports-information/>.

Benefits provided—For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

- 1) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2) Complete 27 years of Kentucky service.

Employees that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university employees with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New employees (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service is less than ten years. New employees after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first ten years. In addition, employees who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation.

#### **NOTE H – RETIREMENT PLANS (CONTINUED)**

Effective July 1, 2008, the System was amended to change the benefit structure for employees hired on or after that date. Members hired after July 1, 2008, must complete 27 years of service, attain age 60 and 5 years of service, or attain age 55 and 10 years of service. The annual retirement allowance for members hired after July 1, 2008, is 1.7% for 10 years or less of service; 2.0% for 10 -20 years; 2.3% for 20 – 26 years; 2.5% for 26 – 30 years; or 3.0% for more than 30 years of service. The annual allowance is reduced by 6% per year from the earlier of age 60 or the date the member would have completed 27 years of service.

In 2021, the Kentucky General Assembly added a fourth tier to the TRS System. Members hired on or after January 1, 2022, will be eligible for a combined defined benefit and defined contribution plan. The defined benefit portion is based on length of service, final average salary, a multiplier, and the annuity option selected by the member. The defined contribution benefit portion (supplemental benefit) is determined by an account balance funded by mandatory and voluntary contributions and the payment options selected by the member.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Employees at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. TRS of Ky also provides disability benefits for vested employees at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing employees and \$5,000 for retired or disabled employees.

TRS provides disability retirement allowance for members who are totally and permanently disabled after completing at least 5 years of service, but less than 27 years. The disability allowance is equal to 60% of the member's final average salary, payable over an entitlement period equal to 25% of the service credited to the member at the date of disability or five years, whichever is longer. If the member is still disabled after the end of the entitlement period, the member receives a service retirement allowance, including additional service credit for the period of disability retirement. This extended allowance will not be less than \$6,000 and is not reduced for retirement prior to age 60 or completion of 27 years of service.

TRS provides a death benefit to a surviving spouse of an active member with less than 10 years of service. This benefit is \$2,880 per year unless the spouse has income from other sources that exceed \$6,600 which will reduce this death benefit to \$2,160 per year. A surviving spouse of an active member with 10 or more years of service is eligible for a death benefit actuarially equivalent to the allowance that the member would have received upon retirement. This benefit will commence on the date the deceased member would have been eligible for the service retirement and is payable during the life of the spouse. Additional benefits are provided for unmarried children under age 18 who are also survivors of the deceased member.

If an employee terminates covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

Contributions—Contribution rates are established by Kentucky Revised Statutes (KRS). Tiers 1, 2, and 3 non-university employees are required to contribute 9.105% of their salaries to the System for pension benefits. (See OPEB discussion for additional contribution rates.) The mandatory pension contribution for Tier 4 non-university employees hired on or after January 1, 2022, is 11%. Employer (only Commonwealth of Kentucky) rates for Tier 4 in FY 2025 were 9.920% and in FY 2024 were 10.0%. (See OPEB Note Q for additional contribution rates.) 2% of the Tier 4 employee contribution is allocated to the supplemental benefit (defined contribution portion of Tier 4). Those employees may also voluntarily contribute an additional amount, not to exceed the earnings on a paycheck.



#### **NOTE H – RETIREMENT PLANS (CONTINUED)**

In 2019, the Kentucky General Assembly increased the employer contribution in the state's biennial budgets to reflect the actuarially determined rates, less the employee contribution. The current funding policy requires appropriations that are the sum of the fixed employer contribution rate set by state law and an additional amount to provide an actuarial determined employer contribution. The pension portion of the statutory (KRS 161.550) contributions for the state (as a nonemployer contributing entity) are as follows:

- 12.355% for nonuniversity members who joined prior to July 1, 2008;
- 13.355% for nonuniversity members who joined after July 1, 2008, but prior to January 1, 2022; or
- 9.775% for nonuniversity members who joined after January 1, 2022, with 7.775% to the foundational benefit and 2% to the supplemental benefit.
- 16.105% for nonuniversity employers with members in Tier 1 and Tier 2
- 17.105% for nonuniversity employers with members in Tier 3
- 9.775% for nonuniversity employers with members in Tier 4, with 7.775% to the foundational benefit and 2% to the supplemental benefit.
- See OPEB Note Q for additional contribution rates.

The required increase to bring employer rates to the amount required for full actuarial funding are being phased in over a five-year period from the 2021 valuation to the 2026 valuation. The 2022 valuation required an increase of 18.920% for Tiers 1, 2, and 3 while actual rates included 15.09% increase for the phase-in to full funding. The 2021 valuation required 16.180% while actual rates included 14.75% for the phase-in to full funding. The 2022 Valuation was used to determine these rates for the state's 2025 fiscal year.

The TRS Board is required to present the actuarially determined annual retirement appropriations payable by the state for Tiers 1, 2, and 3. Tier 4 is a defined contribution tier and does not require amortization of an unfunded liability. This actuarially determined rate is based on an actuarial analysis that is based on a valuation using the following:

- Entry Age Normal actuarial cost method;
- Five-year asset smoothing method;
- 30-year closed amortization period that began fiscal year 2014 to determine the minimum payment which cannot be less than the prior year until the plan reaches a 100% funded ratio;
- 20-year amortization of new sources of unfunded liability; and
- Achieving a 100% funding ratio with the closed period adopted by the Board.

In addition, the State's General Assembly may provide additional contributions to reduce the TRS unfunded liability. The state contributed an additional \$479 million in fiscal year 2022, but no additional amounts were contributed in fiscal years 2023 and 2024. These additional contributions are not required by statute and are not included in the actuarial projection of future employer contributions.

#### *Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2025, the District reported a liability for its proportionate share of the net pension liability for CERS. The District did not report a liability for the District's proportionate share of the net pension liability for TRS of Ky because the Commonwealth of Kentucky provides the pension support directly to TRS of Ky on behalf of the District in a special funding situation.

## H – RETIREMENT PLANS (CONTINUED)

The amount recognized by the District as its proportionate share of the net pension liability, the related Commonwealth support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the CERS net pension liability	\$ 11,264,367
Commonwealth's proportionate share of TRS of Ky net pension liability associated with the District	<u>70,687,751</u>
Total	<u>\$ 81,952,118</u>

The net pension liability for each plan was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability for CERS was based on the actuarial liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June 30, 2025, the District's proportion was 0.188354 percent. For the year ended June 30, 2025, the District recognized negative pension expense of \$297,849 related to CERS and expense of \$10,055,663 related to TRS of Ky. The District also recognized on-behalf revenue of \$8,843,923 for TRS of Ky support provided by the Commonwealth paid directly to TRS of Ky.

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
CERS:		
Difference between expected and actual experience	\$ 545,216	\$ -
Changes of assumptions	-	508,928
Net difference between projected and actual earnings on pension plan investments	773,609	1,497,847
Changes in proportion and differences between District contributions and proportionate share of District contributions subsequent to the measurement date	93,677	157,192
	1,305,777	-
Totals	\$ 2,718,279	\$ 2,163,967

\$1,305,777 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026.

**NOTE H – RETIREMENT PLANS (CONTINUED)**

Other amounts reported as deferred outflows of resources and deferred inflows related to pensions will be recognized in pension expense as follows:

Year ended June 30*:	BISD Portion
2026	\$ (458,922)
2027	147,266
2028	(278,405)
2029	(161,404)
2030	-
Thereafter	-
Total Deferred to Future Years	<u>\$ (751,465)</u>

Actuarial assumptions - The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	CERS	TRS of Ky
Inflation	2.50%	2.50%
Payroll growth rate	2.00%	N/A
Cost-of-living adjustment	0.0%	1.5%
Salary Increases	3.30% - 10.30%	3.0-7.5%
Investment rate of return	6.50%	7.1%
Municipal Bond Index Rate	N/A	3.94%

For CERS, mortality tables used for non-hazardous retired members was a system-specific mortality table based on mortality experience from 2013 to 2022, for the non-hazardous system, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2023. Mortality for active non-hazardous members was based on the PUB-2010 General Mortality table, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

For TRS of Ky, mortality rates were based on the Pub2010 (Teachers Benefit-Weighted Mortality Table projected generationally with MP-2020 and various set-forwards, set-backs, and adjustments for each of the groups; service, retirees, contingent annuitants, disabled retirees, and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

For CERS, the long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years, at a minimum. The most recent experience study was based on experience through June 30, 2022 and adopted by the CERS Board of Trustees on May 9, 2023. In 2024, the CERS Actuarial Committee requested an update on the key economic assumptions to evaluate these assumptions for the 2024 evaluation. GRS relied on capital market assumptions, CERS 2024 investment policy for the target asset allocation, and changes to investment consultants assumptions based on 2024 market conditions to develop recommended assumptions for inflation, investment returns, and payroll growth. The long-term expected rate of return was determined by using a building block method in which best estimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class is summarized the table below. The current long-term inflation assumption is 2.3% per annum for the non-hazardous plan.

#### NOTE H – RETIREMENT PLANS (CONTINUED)

The target allocation and best estimates of arithmetic real rate of return for each major asset class is summarized the table below. The current long-term inflation assumption is 2.3% per annum for both the non-hazardous and hazardous plan.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
<b>Equity:</b>	<b>60.00%</b>	
Public Equity	50.00%	4.15%
Private Credit	10.00%	9.10%
<b>Fixed Income:</b>	<b>20.00%</b>	
Core Bonds	10.00%	2.85%
High Yield Credit	10.00%	3.82%
Cash	0.00%	1.70%
<b>Inflation Protected:</b>	<b>20.00%</b>	
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Total	<u>100.00%</u>	
<b>Expected Real Return</b>		<b>4.69%</b>
<b>Long Term Inflation Assumption</b>		<b><u>2.50%</u></b>
<b>Expected Nominal Return for Portfolio</b>		<b><u>7.19%</u></b>

For TRS of Ky, the long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS of Ky's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Large Cap U.S. Equity	35.4%	5.0%
Small Cap U.S. Equity	2.6%	5.5%
Developed International Equity	15.7%	5.5%
Emerging Markets Equity	5.3%	6.1%
Fixed Income	15.0%	1.9%
High Yield Bonds	2.0%	3.8%
Other Additional Categories	8.0%	3.6%
Real Estate	7.0%	3.2%
Private Equity	7.0%	8.0%
Cash	<u>2.0%</u>	1.6%
Total	<u>100.0%</u>	

**NOTE H – RETIREMENT PLANS (CONTINUED)**

Discount rate—For CERS, the discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan employees and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.50%. The long-term investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

For TRS of Ky, the discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 67. The actuary assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at the Actuarially Determined Contribution rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of CERS and TRS of Ky proportionate share of net pension liability to changes in the discount rate—The following table presents the net pension liability of the District, calculated using the discount rates selected by each pension system, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

<b>DISCOUNT RATE SENSITIVITY ANALYSIS</b>					
	<u>1% Decrease</u>		<u>Current Discount Rate</u>		<u>1% Increase</u>
CERS	5.50%		6.50%		7.50%
District's proportionate share of the net pension liability	\$ 14,521,610	\$	11,264,367	\$	8,561,714
KTRS	6.10%		7.10%		8.10%
District's proportionate share of the net pension liability	\$ -	\$	-	\$	-

Pension plan fiduciary net position—Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of both CERS and TRS of Ky.

Deferred Compensation

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all employees, permits them to defer a portion of their salary until future years. This deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, was amended by GASBS No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. The GASB standards allow entities with little or no administrative involvement who do not perform the investing function for these plans to omit plan assets and related liabilities for these defined contribution plans from their financial statements. The District therefore does not show these assets and liabilities in this financial statement.

#### **NOTE I – COMMITMENTS AND CONTINGENCIES**

The District receives funding from Federal, State and Local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if based upon the grantor's review, the funds are considered not to have been used for the intended purpose, the grantors may request a refund of monies advanced, or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

In addition, the District operates in a heavily regulated environment. The operations of the District are subject to the administrative directives, rules and regulations of federal and state regulatory agencies, including, but not limited to, the U.S. Department of Education and the Kentucky Department of Education. Such administrative directives, rules and regulations are subject to change by an act of Congress of the Kentucky Legislature or an administrative change mandated by the Kentucky Department of Education. Such changes may occur with little or inadequate funding to pay for the related cost, including the additional administrative burden to comply with a change.

#### **NOTE J – LITIGATION**

The District is subject to various other legal actions in various stages of litigation, the outcome of which is not determinable at this time. Management of the District and its legal counsel do not anticipate that there will be any material effect on the combined financial statements as a result of the cases presently in progress. The Bardstown Independent School District is covered by insurance which provides for a defense and response to the litigation.

#### **NOTE K – INSURANCE AND RELATED ACTIVITIES**

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas is covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated and include Workers' Compensation insurance.

#### **NOTE L – RISK MANAGEMENT**

The District is exposed to various risks of loss related to injuries to employees. To obtain insurance of workers' compensation, errors and omissions, and general liability coverage, the District participates in the Kentucky School Boards Insurance Trust Liability Insurance Fund.

The public entity risk pools operate as common risk management and insurance programs for all school district and other tax supported educational agencies of Kentucky who are members of the Kentucky School Boards Association. The District pays an annual premium to each fund for coverage. Contributions to the Workers' Compensation fund are based on premium rates established by such fund in conjunction with the excess insurance carrier, subject to claims experience modifications and a group discount amount. Dividends may be declared, but are not payable until 24 months after the expiration of the self-insurance term. The Liability Insurance fund pays insurance premiums of the participating members established by the insurance carrier.

The Trust can terminate coverage if it is unable to obtain acceptable excess general liability coverage and for any reason by giving 90 days' notice. In the event the Trust terminated coverage, any amount remaining in the Fund (after payment of operational and administrative costs and claims for which coverage was provided) would be returned to the members on a pro-rata basis.

#### NOTE L – RISK MANAGEMENT (CONTINUED)

The District purchases unemployment insurance through the Kentucky School Board's Insurance Trust Unemployment Compensation Fund; however, risk has not been transferred to such fund. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE M – DEFICIT OPERATING BALANCES

In the proprietary funds, deficit net positions are caused by the recognition of the net pension liability and the net OPEB liability for CERS employees. The unrestricted deficit in Food Service is \$1,700,017 and Day Care is \$1,492,550. Pension liabilities are \$1,481,242 in Food Service and \$1,300,474 in Day Care. As of June 30, 2025, the CERS OPEB plan was overfunded and the net OPEB asset in Food Service is \$42,815 and in Day Care the balance is \$37,590. These liabilities will be funded with resources in future years as local governments in Ky amortize the unfunded liabilities of CERS over the next 24 years.

The funds in the table below had operations that resulted in a current year deficit of revenues over expenditures resulting in a corresponding reduction of net position. The construction fund is spending the remaining bond proceeds from FY 2024. General, District and School Activity funds are spending available fund balance accumulated from prior years. Food Service and Day Care deficits are related to pension and OPEB expenses recognized on the accrual basis.

Construction Fund	\$ 2,763,966
School Activity Fund	559
Food Service Fund	58,283

#### NOTE N – COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the school district at risk for a substantial penalty.

#### NOTE O - TRANSFERS

The following transfers were made during the year ending June 30, 2025:

From Fund	To Fund	Purpose	Amount
General	District Activity	Program support	77,437
General	Special Revenue	KETS Transfer	46,607
General	Food Service	Cash loan	40,813
General	School Activity	Program support	196,214
General	Construction	Capital asset purchases	254,544
Special Revenue	General	Indirect costs	5,982
Special Revenue	General	Foundation grant expense	24,887
Building	Debt Service	Bond payments	3,095,600
Building	Construction	SFCC Funds	50,047
Building	General	Property insurance	1,076,392
Capital Outlay	General	Capital asset purchases	241,198

#### NOTE P – ON-BEHALF PAYMENTS

The District receives on-behalf payments from the State of Kentucky for items including retirement and insurance. The amount received for the fiscal year ended June 30, 2025 for retirement and OPEB was \$8,877,946, plus \$192,409 for other projects. These payments were recorded as follows:

Purposes		Fund Allocations	
KTRS	\$ 5,013,524	General Fund	\$ 9,196,255
Other benefit payments	4,450,412	Debt Service	98,671
Technology purchases	61,406	Food Service	179,990
Debt Service	98,671	Child Care	149,098
Total	<u>\$ 9,624,014</u>		<u>\$ 9,624,014</u>

In addition, the District recognized revenue and expense of \$8,643,923 from TRS of Ky for on-behalf pension expense, a negative OPEB expense of \$39,000 for health insurance, and \$11,850 for life insurance contributions from TRS as a nonemployer contributing entity.

#### NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS

The District's employees are provided with two OPEB plans, based on each position's college degree requirement. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification. The Teachers Retirement System of Kentucky (TRS of Ky) covers positions requiring teaching certification or otherwise requiring a college degree. Retired District employees receive some health care benefits depending on their length of service. In accordance with Kentucky Revised Statutes, these benefits are provided and advance funded on an actuarially determined basis through the CERS and TRS of Ky plans. The change in governance for CERS discussed in Note H for pension plan governance also applies to the CERS OPEB plans. The Kentucky Public Pensions Authority's publicly available financial report includes the CERS OPEB plan reports and may be obtained from <https://www.kyret.ky.gov/Publications/Pages/Actuarial-Valuations.aspx>. TRS of Ky issues a publicly available financial report that can be obtained at <https://trs.ky.gov/administration/financial-reports-information/>.

##### CERS Other Postemployment Benefits

**Plan Description—** All District employees participating in CERS are provided benefits through the nonhazardous plan. CERS health insurance benefits are subject to various participation dates to determine eligibility and health insurance contribution rates. For employees who initiated participation in the CERS system prior to July 1, 2003, CERS pays a percentage of the monthly contribution rate for insurance covered based on the retired member's years of service and type of service. Non-hazardous members receive a contribution subsidy for only the member's health insurance premium.

**Benefits Provided—**Percentage of premium subsidies ranges from 0% for less than 4 years of service to 100% for 20 years or more of service. For members who initiated participation in the CERS system after July 1, 2003 until August 31, 2008, members must have 120 months of service in a state-administered retirement system to qualify for participation in the CERS health plans. Members who began participating with CERS on or after September 1, 2008, must have 180 months of service upon retirement to participate in the CERS health plans. Non-hazardous retirees receive \$10 toward the monthly premium for each full year of service.

**Contributions—**CERS allocates a portion of the employer contributions to the health insurance benefit plans. Beginning with the 2024 measurement, the CERS nonhazardous OPEB plan was over funded and employer contributions were decreased to zero. CERS allocated 0.0% in FY 2025 and FY 2024 for the actuarially required contribution rate paid by employers for funding the nonhazardous healthcare benefit since the plan was overfunded. In addition, 1% of the Tier 2 and 3 employee contributions are allocated to the health insurance plan for nonhazardous plans.



**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**

**CERS Other Postemployment Benefits (continued)**

*CERS OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs*

At June 30, 2025, the District reported an asset of \$325,598 for its proportionate share of the CERS collective net OPEB asset. The collective net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the collective net OPEB asset was based on a projection of the District's long-term share of contributions to OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2025, the District's proportion was 0.188229 percent. The District recognized a negative OPEB expense of \$914,497 as the OPEB liability and the related deferred inflows of resources and deferred outflows of resources decreased.

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of	Deferred Inflows of Resources
CERS:		
Difference between expected and actual experience	\$ 180,638	\$ 2,561,821
Changes of assumptions	295,032	229,744
Net difference between projected and actual earnings on OPEB plan investments	286,210	583,338
Changes in proportion and differences between District contributions and proportionate share of contributions District contributions subsequent to the measurement date	140,760	71,353
	-	-
Totals	<u>\$ 902,640</u>	<u>\$ 3,446,256</u>

No District contributions subsequent to the measurement date were reported in deferred outflows since the plan is overfunded and no employer contributions will be assessed until the funded status declines. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

Fiscal Year ended June 30*:	BISD Portion
2026	\$ (1,018,251)
2027	(772,609)
2028	(714,812)
2029	(37,943)
2030	-
Thereafter	-
Total Deferred to Future Years	<u>\$ (2,543,615)</u>

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**CERS Other Postemployment Benefits (continued)**

*Actuarial assumptions* – The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	6.50%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.30% - 10.30%, for non-hazardous, depending on years of service
Inflation rate	2.50%
Healthcare cost trend rates:	
Under 65	Initial trend rate starts at 7.10%, January 2026, and gradually decreasing to an ultimate trend rate of 4.25% over a period of 14 years
Ages 65 and Older	Initial trend starting at 6.30%, January 2024, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years
Municipal Bond Index Rate	3.97%
Discount Rate	5.93% non-hazardous

Post-retirement mortality rates (non-disabled) used a system-specific mortality table based on mortality experience from 2013 – 2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2022 valuation for establishing contribution rates were based on a review of recent plan experience for the period ending June 30, 2022 and adopted by the CERS Board of Trustees on May 9, 2023. The investment return, price inflation, and payroll growth assumption were adopted by the Board in May 2024 for use with the June 30, 2024 valuation to reflect future economic expectations. See Note for a detailed discussion of the 2024 economic update for the CERS Actuarial Committee.

For CERS, the long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years, at a minimum. The most recent analysis was based on a review of recent plan experience for the period ending June 30, 2022 and adopted by the CERS Board of Trustees on May 9, 2023. The long-term expected rate of return was determined by using a building block method in which best estimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class is summarized the table below. The current long-term inflation assumption is 2.3% per annum for the nonhazardous plan.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
<b>Equity:</b>	<b>60.00%</b>	
Public Equity	50.00%	4.15%
Private Credit	10.00%	9.10%
<b>Fixed Income:</b>	<b>20.00%</b>	
Core Bonds	10.00%	2.85%
High Yield Credit	10.00%	3.82%
Cash	0.00%	1.70%
<b>Inflation Protected:</b>	<b>20.00%</b>	
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Total	<u>100.00%</u>	
<b>Expected Real Return</b>		<b>4.69%</b>
<b>Long Term Inflation Assumption</b>		<b><u>2.50%</u></b>
<b>Expected Nominal Return for Portfolio</b>		<b><u>7.19%</u></b>

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**CERS Other Postemployment Benefits (continued)**

*Discount rate* – The single discount rate of 5.99% for CERS nonhazardous was used to measure the total OPEB liability as of June 30, 2024. The Single discount rate is based on the expected rate of return on OPEB plan investments of 6.50% and a municipal bond rate of 3.97%, as reported in Fidelity Index’s “20-Year Municipal GO AA Index” as of June 30, 2024. Future contributions are projected in accordance with the current funding policy mandated in Ky Revised Statutes 61.565, as amended, which includes the requirement that each participating employer in the System contribute the actuarially determined contribution rate, which is determined using a closed funding period (the Kentucky General Assembly reset the amortization period to 30 years in 2020) and the actuarial assumptions and methods adopted by the Board of Trustees. Current assets, future contributions, and investment earnings are projected to be sufficient to pay the projected benefit payments from the retirement system.

However, the cost associated with the implicit employer subsidy for non-Medicare retirees is not currently included in the calculation of the System’s actuarial determined contributions and any cost associated with the implicit subsidy is not paid out of the System’s trust. The implicit rate subsidy is paid by the Commonwealth of Kentucky self-insurance fund, Kentucky Employees Health Plan. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The following table presents the District’s proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 5.99%, as well as what the District’s proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.99%) or 1-percentage-point higher (6.99%) than the current rate:

<b>DISCOUNT RATE SENSITIVITY ANALYSIS</b>				
	<u>1% Decrease</u>	<u>Current Discount</u>		<u>1% Increase</u>
	<u>4.99%</u>	<u>Rate</u>		<u>6.99%</u>
CERS		5.99%		
District's proportionate share				
of the net OPEB liability	\$ 440,246	\$ (325,599)	\$	(969,523)

*Sensitivity of the District’s proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates* – The following presents the District’s proportionate share of the collective net OPEB liability, as well as what the District’s proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

<b>HEALTHCARE TREND RATE SENSITIVITY ANALYSIS</b>				
	<u>1% Decrease</u>	<u>Current Trend Rates</u>		<u>1% Increase</u>
CERS				
District's proportionate share				
of the net OPEB liability	\$ (783,351)	\$ (325,599)	\$	207,650

The Kentucky Public Pensions Authority’s publicly available financial report includes financial reports for the CERS OPEB plans and may be obtained from <http://kyret.ky.gov/>.

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS of Ky POST-EMPLOYMENT HEALTH CARE BENEFITS**

The Commonwealth of Kentucky (State) reports a liability, deferred outflows of resources and deferred inflows of resources, and expense based on the statutory requirement to contribute to the TRS of Ky Medical Insurance and Life Insurance Plans in a special funding situation for local school districts. Local school districts include a proportionate share of the liability, deferred outflows of resources and deferred inflows of resources, and expenses for the cost-sharing medical insurance plan.

Plan description—In addition to the pension benefits described in Note H, KRS 161.675 requires TRS of Ky to provide post-employment healthcare benefits to eligible employees and dependents. The TRS of Ky Medical Insurance Fund is a cost-sharing multiple-employer defined benefit plan. Changes made to the medical plan may be made by the TRS of Ky Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

Benefits Provided—To be eligible for medical benefits, the member must have retired either for service or disability. The TRS of Ky Medical Insurance Fund offers coverage to employees under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. Once retired employees and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS of Ky Medicare Eligible Health Plan.

Contributions—KRS 161.540 requires non-university members to contribute 3.75% to fund the post-retirement healthcare benefit, including members in Tier 4 hired after January 1, 2022. The Commonwealth of Kentucky contributes three quarters percent (.75%) from a state appropriation and local school district employers contribute three percent (3.00%). Contributions are based on statutory provisions, not an actuarially determined contribution rate.

*TRS of Ky OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs*

At June 30, 2025, the District reported a liability of \$4,902,000 for its proportionate share of the collective net OPEB liability for medical insurance. The collective net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the collective net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2024, the District's proportion was .219941 percent.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ 4,902,000
State's proportionate share of the net OPEB liability associated with the District	<u>4,367,000</u>
Total	<u>\$ 9,269,000</u>

For the year ended June 30, 2025, the District recognized a decrease in OPEB expense of \$39,000. In addition, the District recognized on-behalf revenue and expenses of \$406,872 for support provided by the State as a nonemployer contributing entity. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS of Ky Post-Employment Health Care Benefits (continued)**

	Deferred Outflows of Resources	Deferred Inflows of Resources
KTRS:		
Difference between expected and actual experience	\$ -	\$ 1,472,000
Changes of assumptions	1,249,000	-
Net difference between projected and actual earnings on OPEB plan investments	-	157,000
Changes in proportion and differences between District	2,052,000	2,727,000
District contributions subsequent to the measurement date	484,752	-
Totals	<u>\$ 3,785,752</u>	<u>\$ 4,356,000</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$484,752 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

Fiscal Year ended June 30:	BISD Portion
2026	\$ (286,000)
2027	20,000
2028	(63,000)
2029	(354,000)
2030	(344,000)
Thereafter	(28,000)
Total Deferred to Future Years	<u>\$ (1,055,000)</u>

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS of Ky Post-Employment Health Care Benefits (continued)**

*Actuarial assumptions* – The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Long-term investment rate of return	7.1%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.00 – 7.50%, including inflation
Inflation rate	2.50%
Wage Inflation	2.75%
Single Equivalent Interest Rate	7.10%, net of OPEB Plan investment expense, including inflation
Healthcare cost trend rates	
Medical Trend	6.5% for FYE 2024 decreasing to an ultimate rate of 4.50% by FY 2031
Medicare Part B Premiums	5.92% for FYE 2024 with an ultimate rate of 4.50% by 2035

Mortality rates were based on the Pub2010 (Teachers Amount-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups; service, retirees, contingent annuitants, disabled retirees, and active members.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation, and rates of plan election used in the in the June 30, 2024 valuation were based on the results of the most recent actuarial experience studies for the System, which covered the five-year period ending June 30, 2020, adopted by the Board on September 20, 2021.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends) used in the June 30, 2024 valuation of the Health Trust were based on a review of recent plan experience done concurrently with the June 30, 2024 valuation. The health care cost trend assumption was updated for the June 30, 2023 valuation and was shown as an assumption change in the TOL roll forward, while the change in initial per capita claims costs were included with experience in the TOL roll forward.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS of Ky Post-Employment Health Care Benefits (continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Large Cap U.S. Equity	35.4%	5.0%
Small Cap U.S. Equity	2.6%	5.5%
Developed International Equity	15.0%	5.5%
Emerging Markets Equity	5.0%	6.1%
Fixed Income	9.0%	1.9%
High Yield Bonds	8.0%	3.8%
Other Additional Categories	9.0%	3.7%
Real Estate	6.5%	3.2%
Private Equity	8.5%	8.0%
Cash	<u>1.0%</u>	1.6%
Total	<u>100.0%</u>	

*Discount rate* - The discount rate used to measure the total health care OPEB liability was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2023. In addition to the actuarial methods and assumptions of the June 30, 2023 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%
- The pre-65 retiree health care costs for members retired on or after July 1, 2010 were assumed to be paid by either the State or the retirees themselves.
- Administrative expenses, except the administrative fee of \$8 PMPM paid to KEHP by TRS, were assumed to be paid in all years by the employer as they come due and are not considered in the cash flow projections.
- Cash flows occur mid-year.
- Future contributions to the Health Trust were based upon the contribution rates defined in statute and the projected payroll of active employees. Per KRS 161.540(1)(c).3 and 161.550(5), when the Health Trust achieves a sufficient prefunded status, as determined by the retirement system's actuary, the following Health Trust statutory contributions are to be decreased, suspended, or eliminated:
  - Employee contributions
  - School District/University Contributions
  - State Contributions for KEHP premium subsidies payable to retirees who retire after June 30, 2010.

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS of Ky Post-Employment Health Care Benefits (continued)**

These adjustments were incorporated into the valuation with open group projections that assumed an equal, pro rata reduction to the current statutory amounts in the years if/when the Health Trust is projected to achieve a Funded Ratio of 100% or more. Here, the current statutory amounts are adjusted to achieve total contributions equal to the Actuarially Determined Contribution (ADC), as determined by the prior year's valuation and in accordance with the Health Trust's funding policy (Schedule B). As the specific methodology to be used for the adjustments has yet to be determined, there may be differences between the projected results and future experience. This may also include any changes to retiree contributions for KEHP coverage pursuant to KRS 161.675(4)(b).

- Adjustments to the statutory contributions in future years were based on the following assumptions:
  - Liabilities and cash flows are net of expected retiree contributions and any implicit subsidies attributable to coverage while participating in KEHP.
  - Estimates for new entrants were based on the assumption that active headcounts would remain flat for all future years.

Based on these assumptions, the Health Trust's fiduciary net position was projected to be sufficient to pay benefits.

The following table presents the District's proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 7.10%, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

<b>DISCOUNT RATE SENSITIVITY ANALYSIS</b>			
	<u>1% Decrease</u>	<u>Current Discount</u>	<u>1% Increase</u>
	<u>6.10%</u>	<u>Rate</u>	<u>8.10%</u>
		<u>7.10%</u>	
KTRS			
District's proportionate share			
of the net OPEB liability	\$ 6,513,000	\$ 4,902,000	\$ 3,568,000

*Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates* – The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

<b>HEALTHCARE TREND RATE SENSITIVITY ANALYSIS</b>			
	<u>1% Decrease</u>	<u>4.40% - 7.00%</u>	<u>1% Increase</u>
KTRS			
District's proportionate share			
of the net OPEB liability	\$ 3,312,000	\$ 4,902,000	\$ 6,879,000

*OPEB plan fiduciary net position* – TRS of Ky issues a publicly available financial report that can be obtained at [http://www.TRSofKy.ky.gov/05\\_publications/index.htm](http://www.TRSofKy.ky.gov/05_publications/index.htm).



**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS Life Insurance Plan**

*Plan description – Life Insurance Plan* – TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple-employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

*Benefits provided* – TRS provides a life insurance benefit of \$5,000 payable for members who retire based on service or disability. TRS provides a life insurance benefit of \$2,000 payable for its active contributing members. The life insurance benefit is payable upon the death of the member to the member's estate or to a party designated by the member.

*Contributions* – The Commonwealth of Kentucky contributed 0.08% of salary to the Life Insurance Trust for the fiscal year ended June 30, 2025 and 0.06% for fiscal year June 30, 2024.

*TRS OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs*

At June 30, 2025, the District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ -0-
State's proportionate share of the net OPEB liability associated with the District	<u>100,000</u>
Total	<u>\$ 100,000</u>

For the year ended June 30, 2025, the District recognized OPEB revenue and expense of \$ 12,179 for support provided by the State.

*Actuarial assumptions* – The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.00 – 7.50%, including inflation
Inflation rate	2.5%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Single Equivalent Interest Rate	7.10%, net of OPEB plan investment expense, including inflation.

Mortality rates were based on the Pub2010 (Teachers Amount-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups; service, retirees, contingent annuitants, disabled retirees, and active members.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation, and rates of plan election used in the in the June 30, 2024 valuation were based on the results of the most recent actuarial experience studies for the System, which covered the five-year period ending June 30, 2020, adopted by the Board on September 20, 2021.

**NOTE Q – POST-EMPLOYMENT HEALTH CARE BENEFITS (continued)**  
**TRS Life Insurance Plan (continued)**

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends) used in the June 30, 2024 valuation of the Health Trust were based on a review of recent plan experience done concurrently with the June 30, 2024 valuation. The health care cost trend assumption was updated for the June 30, 2023 valuation and was shown as an assumption change in the TOL roll forward, while the change in initial per capita claims costs were included with experience in the TOL roll forward.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Large Cap U.S. Equity	40.0%	5.2%
Developed Internation Equity	15.0%	5.5%
Emerging Markets Equity	5.0%	6.1%
Fixed Income	21.0%	1.9%
Other Additional Categories	5.0%	4.0%
Real Estate	7.0%	3.2%
Private Equity	5.0%	8.0%
Cash	2.0%	1.6%
Total	100.0%	

*Single Equivalent Interest Rate* - The discount rate used to measure the total OPEB liability for life insurance was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2023. In addition to the actuarial methods and assumptions of the June 30, 2023 actuarial valuation, the following actuarial methods and assumptions were used in the projection of the Life Trust's cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The employer will contribute the Statutory Contribution in accordance with the Life Trust's funding policy.
- Administrative expenses were assumed to paid in all years by the employer as they come due and are not considered in the cash flow projections.
- Active employees do not explicitly contribute to the plan.
- Cash flows occur mid-year.

Based on these assumptions, the Life Trust's fiduciary net position was projected to be sufficient to pay all benefits for all current members.

*OPEB plan fiduciary net position* – TRS of Ky issues a publicly available financial report that can be obtained at <https://trs.ky.gov/administration/financial-reports-information/>.

#### NOTE R – CHANGE IN ACCOUNTING PRINCIPLE

In FY2025, the District implemented GASBS No. 101, *Compensated Absences*, which requires recognition of an additional liability for earned leave that is more than likely to be used for time off or converted to sick leave at the end of the school year. GASBS No. 101 also requires retroactive recognition of these liabilities as of June 30, 2024. The impact to net position on the governmentwide statement of activities is:

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
Net position, as previously reported	\$ 9,453,468	\$ (2,600,915)	\$ 6,852,553
Adjustments:			
GASBS No. 101 Implementation	(95,574)	(7,811)	(103,385)
Net change -- GASBS No. 101 Implementation	<u>(95,574)</u>	<u>(7,811)</u>	<u>(103,385)</u>
Net Change in Beginning Net Position	<u>(95,574)</u>	<u>(7,811)</u>	<u>(103,385)</u>
Net position, June 30, 2024, Restated	<u>\$ 9,357,894</u>	<u>\$ (2,608,726)</u>	<u>\$ 6,749,168</u>

#### NOTE S – SUBSEQUENT EVENT

Management has evaluated subsequent events through December 5, 2025, the date which the financial statements were available to be issued.

After June 30, 2025, the District approved a decrease in the property tax rate to 83.3 cents per \$100 in assessed value of real estate and 83.3 cents per \$100 in assessed value of personal property for the FY 26 fiscal year property tax billing. Motor vehicle rates remain at 53.1 cents per \$100 in assessed value.

The District issued revenue bonds of \$21.1 million in September 2025 to complete the construction of the Career Technology Center. In addition, Kentucky has awarded a grant of \$21.6 million to supplement the District's financing for total project costs of \$42.6 million.

# **REQUIRED SUPPLEMENTARY INFORMATION**

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025**

**TABLE 1--PROPORTIONATE SHARE OF COLLECTIVE LIABILITY  
District's Proportionate Share of the Net Pension Liability**

	Fiscal Year 2025	Fiscal Year 2024	Fiscal Year 2023	Fiscal Year 2022	Fiscal Year 2021	Fiscal Year 2020	Fiscal Year 2019	Fiscal Year 2018	Fiscal Year 2017	Fiscal Year 2016
<b>KTRS</b>										
Proportionate share percentage	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Proportionate share amount	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Commonwealth's proportionate share of the net pension liability	75,706,103	75,706,103	81,916,822	56,495,865	62,015,617	58,545,906	55,155,039	110,729,897	118,804,900	94,384,809
Total	<u>\$ 75,706,103</u>	<u>\$ 75,706,103</u>	<u>\$ 81,916,822</u>	<u>\$ 56,495,865</u>	<u>\$ 62,015,617</u>	<u>\$ 58,545,906</u>	<u>\$ 55,155,039</u>	<u>\$ 110,729,897</u>	<u>\$ 118,804,900</u>	<u>\$ 94,384,809</u>
District's covered-employee payroll	\$13,671,317	\$16,597,600	\$12,847,732	\$ 14,632,388	\$ 15,435,525	\$ 11,698,141	\$ 12,942,308	\$ 11,003,087	\$ 12,685,204	\$ 12,523,890
District's proportionate share of the net pension liability as a percentage of its covered payroll	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Plan's fiduciary net position as a percentage of total pension liability	60.36%	57.68%	56.41%	65.59%	58.40%	58.76%	59.28%	39.83%	35.22%	42.49%
<b>CERS</b>										
Proportionate share percentage	0.18835%	0.19121%	0.18629%	0.19121%	0.17810%	0.17998%	0.17591%	0.17378%	0.17545%	0.17425%
Proportionate share amount	\$ 11,264,367	\$ 12,268,749	\$ 13,466,640	\$ 11,093,674	\$ 13,660,353	\$ 12,658,003	\$ 10,713,577	\$ 10,172,112	\$ 8,638,512	\$ 7,491,729
Covered Payroll	\$ 6,624,944	\$ 7,971,480	\$ 5,855,821	\$ 5,525,178	\$ 4,588,965	\$ 4,944,245	\$ 4,509,221	\$ 4,446,057	\$ 4,095,797	\$ 4,121,647
Collective share of NPL as % of payroll	170.0%	153.9%	230.0%	200.8%	297.7%	256.0%	237.6%	228.8%	210.9%	181.8%
Plan's fiduciary net position as a percentage of total pension liability	61.61%	57.48%	52.42%	57.33%	47.81%	50.45%	53.54%	53.30%	55.50%	59.97%

Note: This schedule will be expanded to include 10 years of information as those details become available.

Note: These amounts are based on the prior year's measurement period, not the District's fiscal year.

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025**

**TABLE 2--PENSION CONTRIBUTIONS**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>KTRS</b>										
Actuarially Required Contributions	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions Recognized by Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Difference	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 13,671,317	\$ 16,597,600	\$ 12,847,732	\$ 14,632,388	\$ 15,435,525	\$ 11,698,141	\$ 12,942,308	\$ 11,003,087	\$ 12,685,204	\$ 12,523,890
Contributions as Percentage of Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<b>CERS NONHAZARDOUS PLAN</b>										
Actuarially Required Contributions	\$ 1,380,151	\$ 1,298,763	\$ 1,380,853	\$ 1,467,445	\$ 1,467,445	\$ 954,239	\$ 756,629	\$ 643,789	\$ 625,055	\$ 508,698
Contributions Recognized by Plan	\$ 1,380,151	\$ 1,298,763	\$ 1,380,853	\$ 1,467,445	\$ 1,467,445	\$ 954,239	\$ 756,629	\$ 643,789	\$ 625,055	\$ 508,698
Difference	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 6,624,944	\$ 7,971,480	\$ 5,855,821	\$ 5,525,178	\$ 4,588,965	\$ 4,944,245	\$ 4,509,221	\$ 4,446,057	\$ 4,095,797	\$ 4,121,647
Contributions as Percentage of Payroll	20.83%	16.29%	23.58%	26.56%	31.98%	19.30%	16.78%	14.48%	15.26%	12.34%

Note: This schedule will be expanded to include 10 years of information as those details become available.

Note: These amounts are based on the prior year's measurement period, not the District's fiscal year.

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION  
FOR THE YEAR ENDED JUNE 30, 2025**

**COUNTY EMPLOYEES' RETIREMENT SYSTEM:**

The actuarially determined contribution rates are determined on an annual basis using the actuarial valuation conducted two years prior to the year in which the contribution will be assessed.

**2023 Changes of Assumptions** – The inflation rate was increased to 2/5% and the investment rate of return was increased to 6.5%. The system mortality table was revised to MP-2020 and the base year was changed to 2023.

**2020 Changes of Assumptions** – The amortization period for the unfunded liability was reset as of June 30, 2019, to a closed 30-year period.

**2019 Changes of Assumptions** – The 2019 actuarial valuation used updated mortality tables for all categories of members and beneficiaries and a system-specific mortality table for non-disabled retirees. In 2019, mortality rates for active members were based on the PUB-2010 General Mortality table, for the nonhazardous members and the PUB-2010 Public Safety Mortality table for the hazardous members, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. Post-retirement mortality rates (non-disabled) used a system-specific mortality table based on mortality experience from 2013 – 2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The PUB-2010 Disabled Mortality Table is used for post-retirement mortality for disabled retirees with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. Previous valuations were based on RP-2000 Combined Mortality Tables.

**2017 Changes of Assumptions** – For the 2017 actuarial valuation, several key actuarial assumptions were revised. Changes in assumptions prior to 2016 provided minor adjustments to the actuarial measurements. The following table outlines the actuarial methods and assumptions that were used in 2019 and 2016 to determine contribution rates reported for all systems:

<b>Assumption</b>	<b>2017 Valuation</b>	<b>2016 Valuation</b>
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Amortization Method	Level of Percentage of Payroll, closed	Level of Percentage of Payroll, closed
Remaining Amortization Period	26 Years	27 Years
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Post-retirement benefit adjustments	0.00%	0.00%
Inflation	<b>2.30%</b>	<b>3.25%</b>
Salary Increase	<b>3.3% to 11.55%</b> varies by service), average, including Inflation	<b>4%</b> , average, including Inflation
Investment Rate of Return	<b>6.25%</b> , Net of Pension Plan Investment Expense, including Inflation	<b>7.5%</b> , Net of Pension Plan Investment Expense, including Inflation

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION (continued)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

**COUNTY EMPLOYEES' RETIREMENT SYSTEM (continued):**

Changes of Benefit Terms -

2014: A cash balance plan was introduced for member whose participation date begins on or after January 1, 2014

2009: A new benefit tier for members who first participate on or after September 1, 2008 was introduced which included the following changes:

1. Tiered Structure for benefit accrual rates
2. New retirement eligibility requirements
3. Different rules for the computation of final average compensation

**KENTUCKY TEACHER'S RETIREMENT SYSTEM:**

**2022 Changes of Benefit Terms** – A new benefit tier was added for members joining TRS on and after January 1, 2022. Tier 4 includes a foundational benefit (defined benefit) and a supplemental benefit (defined contribution). The foundational benefit changes the condition for retirement to attainment of age 57 and 10 years of service or age 65 and 5 years of service. Members hired before July 1, 2008, were eligible for retirement with 27 years of service or at age 55 with 5 years of service. Members hired after July 1, 2008, but before January 1, 2022, were eligible with 27 years of service, or at age 50 with 5 years of service, or at age 55 with 10 years of service. Multipliers based on service are slightly higher for Tier 4 members.

The supplemental benefit is based on an account balance that includes member and employer contributions plus interest credited annually on June 30. Tier 4 members may opt for an annuitized or lump sum distribution.

**2022 Changes of Assumptions** – The 2020 experience study was used to adjust rates of withdrawal, retirement, disability, mortality, and rates of salary increases to reflect actual experience more closely. The expectation of mortality was changed to the Pub 2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs, and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees, and actives. The assumed long-term investment rate of return was changed from 7.50% to 7.10% and the price inflation assumption was lowered from 3.00% to 2.50%. In addition, the calculation of SEIR results in an assumption change from 7.50% to 7.10%.

**2018 Changes of Assumptions** – The 2018 actuarial analysis for TRS of Ky indicated that cash flow for the system would be sufficient to pay benefits in all periods. As a result, the discount rate for the 2018 study was the same as the long-term expected yield of 7.5%. In 2017, the analysis used a blended rate of 4.49% which included the application of the municipal bond index to periods after 2038. The actuarial gains for this change will be recognized over the average remaining service lives for active members (10.6 years for the 2020 valuation) and are creating negative pension expense for the TRS pension system.

**2017 Changes of Assumptions** – The Single Equivalent Interest Rate was increased from 4.20% to 4.49%.

**2016 Changes of Assumptions** – The Single Equivalent Interest Rate was decreased from 4.88% to 4.20%. Rates of withdrawal, retirement, disability and mortality were adjusted based on an experience study conducted in 2015. The Assumed Salary Scale, Price Inflation, and Wage Inflation were also decreased.

**2015 Changes of Assumptions** – The Single Equivalent Interest Rate was decreased from 5.23% to 4.88%.

**2014 Changes of Assumptions** – The Single Equivalent Interest Rate was increased from 5.16% to 5.23%.



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025**

**TABLE 3--PROPORTIONATE SHARE OF COLLECTIVE LIABILITY**  
**District 's Proportionate Share of the Net OPEB Liability**

	Fiscal Year 2025	Fiscal Year 2024	Fiscal Year 2023	Fiscal Year 2022	Fiscal Year 2021	Fiscal Year 2020	Fiscal Year 2019	Fiscal Year 2018
<b>KTRS - Medical</b>								
Proportionate share percentage	0.22%	0.23%	0.22%	0.23%	0.24%	0.23%	0.22%	0.22%
Proportionate share amount	\$ 4,902,000	\$ 5,712,000	\$ 8,728,000	\$ 5,006,000	\$ 5,962,000	\$ 6,733,000	\$ 7,580,000	\$ 7,758,821
Commonwealth's proportionate share of the net pension liability	4,367,000	4,815,000	2,867,000	4,065,000	4,776,000	5,437,000	6,532,000	6,338,000
Total	<u>\$ 9,269,000</u>	<u>\$ 10,527,000</u>	<u>\$ 11,595,000</u>	<u>\$ 9,071,000</u>	<u>\$ 10,738,000</u>	<u>\$ 12,170,000</u>	<u>\$ 14,112,000</u>	<u>\$ 14,096,821</u>
District's covered-employee payroll	\$21,529,425	\$ 16,597,600	\$ 12,847,732	\$ 14,632,388	\$ 15,435,525	\$ 11,698,141	\$ 12,942,308	\$ 11,003,087
District's proportionate share of the net pension liability as a percentage of its covered payroll	22.8%	34.4%	67.9%	34.2%	38.6%	57.6%	58.6%	70.5%
Plan's fiduciary net position as a percentage of total pension liability	59.81%	52.97%	47.75%	51.74%	39.05%	32.58%	25.54%	21.18%
<b>CERS - Medical</b>								
Proportionate share percentage	0.188229%	0.191194%	0.186282%	0.173956%	0.178092%	0.179930%	0.175912%	0.173784%
Proportionate share amount	\$ (325,599)	\$ (263,975)	\$ 3,692,217	\$ 3,330,301	\$ 4,300,380	\$ 3,026,375	\$ 3,123,158	\$ 2,740,317
Covered Payroll	\$ 6,624,944	\$ 7,971,480	\$ 5,855,821	\$ 5,525,178	\$ 4,588,965	\$ 4,944,245	\$ 4,509,221	\$ 4,446,057
Collective share of NPL as % of payroll	-4.9%	-3.3%	63.1%	60.3%	93.7%	61.2%	69.3%	61.6%
Plan's fiduciary net position as a percentage of total pension liability	105.31%	104.23%	51.67%	62.91%	51.67%	60.44%	57.62%	52.40%

Note: This schedule will be expanded to include 10 years of information as those details become available.

Note: These amounts are based on the prior year's measurement period, not the District's fiscal year.

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025**

**TABLE 4--OPEB CONTRIBUTIONS**

	<b>Fiscal Year 2025</b>	<b>Fiscal Year 2024</b>	<b>Fiscal Year 2023</b>	<b>Fiscal Year 2022</b>	<b>Fiscal Year 2021</b>	<b>Fiscal Year 2020</b>	<b>Fiscal Year 2019</b>	<b>Fiscal Year 2018</b>
<b>KTRS - Medical</b>								
Statutorially Required Contributions (OPEB)	\$ 456,715	\$ 456,667	\$ 444,388	\$ 466,513	\$ 414,013	\$ 400,583	\$ 392,924	\$ 372,795
Contributions Recognized by Plan	\$ 456,715	\$ 456,667	\$ 444,388	\$ 466,513	\$ 414,013	\$ 400,583	\$ 392,924	\$ 372,795
Difference	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 13,671,317	\$ 16,597,600	\$ 12,847,732	\$ 14,632,388	\$ 15,435,525	\$ 11,698,141	\$ 12,942,308	\$ 11,003,087
Contributions as Percentage of Payroll	3.34%	2.75%	3.46%	3.19%	2.68%	3.42%	3.04%	3.39%
<b>CERS - Medical</b>								
	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Actuarially Required Contributions	\$ -	\$ -	\$ 198,345	\$ 214,839	\$ 319,355	\$ 235,346	\$ 245,368	\$ 222,057
Contributions Recognized by Plan	\$ -	\$ -	\$ 198,345	\$ 214,839	\$ 319,355	\$ 235,346	\$ 245,368	\$ 222,057
Difference	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 6,624,944	\$ 7,971,480	\$ 5,855,821	\$ 5,525,178	\$ 4,095,797	\$ 4,446,057	\$ 4,509,221	\$ 4,095,797
Contributions as Percentage of Payroll	0.00%	0.00%	3.39%	3.89%	7.80%	5.29%	5.44%	5.42%

Note: This schedule will be expanded to include 10 years of information as those details become available.

Note: These amounts are based on the prior year's measurement period, not the District's fiscal year.

Note: As of the 2023 Actuarial valuation, the CERS OPEB plan was funded over 100% and no additional contributions were required.

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**MEDICAL INSURANCE PLANS FOR THE YEAR ENDED JUNE 30, 2025**

**COUNTY EMPLOYEES' RETIREMENT SYSTEM:**

Valuation Date: June 30, 2024

**2023 Changes in Actuarial Assumptions:** Investment return assumption was raised to 6.50% for the actuarial valuation and the municipal bond rate was raised 3.86%. The single discount rate for the 2024 measurement was increased to 5.93%. Contributions in the 2024 measurement period were based on the 2021 valuation that used an investment return of 6.25%, inflation of 2.3%, and salary increases of 3.3% to 10.30%, depending on service.

**2022 Changes in Actuarial Assumptions:** Initial rates for health cost trends for retirees under age 65 were lowered from 6.4% to 6.25% and rates for retirees ages 65 or older were increased from 2.9% to 5.5%. Municipal bond index rate was lowered from 2.45% to 1.92% (Fidelity 20-Year Municipal GO AA Index). And the single discount rate for the CERS non-hazardous insurance plan was lowered from 5.34% to 5.20%.

**2017 Changes in Actuarial Assumptions:** The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions which were changed from the 2016 actuarial valuation, applied to all periods included in the measurement:

Investment rate of Return	6.25%, net of OPEB plan investment expense, including inflation.
Projected salary increases	4% average
Inflation rate	3.25%
Healthcare cost trend rates	
Under 65	Initial trend starting at 7.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 5 years
Ages 65 and Older	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 2 years
Municipal Bond Index Rate	3.56%
Discount Rate	5.84%

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**MEDICAL INSURANCE PLANS FOR THE YEAR ENDED JUNE 30, 2025**

**KENTUCKY TEACHER'S RETIREMENT SYSTEM:**

Valuation Date: June 30, 2024

**2024 Changes to Actuarial Assumptions:**

- Health care trend rates, as well as the TRS 4 retirement decrements, were updated to reflect future anticipated experience.

**2022 Changes to Actuarial Assumptions:**

- In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, setbacks, and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees, and actives.
- The assumed long-term investment rate of return was changed from 8.00% for the Health Trust to 7.10%. The price inflation assumption was lowered from 3.00% to 2.5%.
- The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

**2020 Changes to Actuarial Assumptions:**

The actuary updated the health care trend rates based on current economic data.

**2017 Changes to Benefit Terms:**

With the passage of House Bill 471, the eligibility for non-single subsidies (NSS) for the KEHP-participating members who retire prior to July 1, 2010 is restored, but the State will only finance, via its KEHP "shared responsibility" contributions, the costs of the NSS related to those KEHP-participating members who retired on or after July 1, 2010.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025**

**TABLE 5 DISTRICT'S PROPORTIONATE SHARE OF NET OPEB LIABILITY  
LIFE INSURANCE PLAN**

	Fiscal Year 2025	Fiscal Year 2024	Fiscal Year 2023	Fiscal Year 2022	Fiscal Year 2021	Fiscal Year 2020	Fiscal Year 2019	Fiscal Year 2018
<b>KTRS</b>								
District Proportionate share percentage	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
District Proportionate share amount	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Commonwealth's proportionate share of the net pension liability	100,000	119,000	143,000	54,000	144,000	126,000	112,000	85,000
Total	<u>\$ 100,000</u>	<u>\$ 119,000</u>	<u>\$ 143,000</u>	<u>\$ 54,000</u>	<u>\$ 144,000</u>	<u>\$ 126,000</u>	<u>\$ 112,000</u>	<u>\$ 85,000</u>
District's covered payroll	\$ 13,671,317	\$ 16,597,600	\$ 12,847,732	\$ 14,632,388	\$ 15,435,525	\$ 11,698,141	\$ 12,942,308	\$ 11,003,087
District's proportionate share of the net pension liability as a percentage of its covered payroll	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Plan's fiduciary net position as a percentage of total pension liability	80.56%	73.97%	73.97%	89.15%	71.57%	73.40%	74.97%	79.99%

Note: This schedule will be expanded to include 10 years of information as those details become available.

Note: These amounts are based on the prior year's measurement period, not the District's fiscal year.

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - LIFE INSURANCE PLAN  
FOR THE YEAR ENDED JUNE 30, 2025**

**KENTUCKY TEACHER'S RETIREMENT SYSTEM:**

Valuation Date: June 30, 2024

**2022 Changes to assumptions:**

- In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, setbacks, and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees, and actives.
- The assumed long-term investment rate of return was changed from 7.50% for the Life Trust to 7.10%. The price inflation assumption was lowered from 3.00% to 2.5%.
- The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

**2021 Changes to benefits:**

- Tier 4 was added for members joining the system on and after January 1, 2022. Changes to the Life insurance benefit include:
  - \$5,000 for retired members if hired prior to January 1, 2022.
  - \$10,000 for retired members if hired on or after January 1, 2022.
  - \$2,000 for active contributing members if hired prior to January 1, 2022.
  - \$5,000 for active contributing members if hired on or after January 1, 2022.

## **OTHER SUPPLEMENTARY INFORMATION**

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2025**

	<b>Debt Service Fund</b>	<b>Capital Outlay Fund</b>	<b>Building Fund</b>	<b>District Activity Fund</b>	<b>School Activity Fund</b>	<b>Total NonMajor Governmental Funds</b>
<b>Assets:</b>						
Cash and cash equivalents	\$ -	\$ 4	\$ 209,246	\$ 114,565	\$ 259,786	\$ 583,601
Total Assets	<u>\$ -</u>	<u>\$ 4</u>	<u>\$ 209,246</u>	<u>\$ 114,565</u>	<u>\$ 259,786</u>	<u>\$ 583,601</u>
<b>Liabilities &amp; Fund Balances:</b>						
Liabilities:						
Accounts Payable	\$ -	\$ -	\$ -	\$ 550	\$ 1,595	\$ 2,145
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>550</u>	<u>1,595</u>	<u>2,145</u>
<b>Fund Balances</b>						
Restricted	-	4	209,246	-	-	209,250
Committed	-	-	-	114,015	258,191	372,206
Total Fund Balances	<u>-</u>	<u>4</u>	<u>209,246</u>	<u>114,015</u>	<u>258,191</u>	<u>581,456</u>
Total Liabilities & Fund Balances	<u>\$ -</u>	<u>\$ 4</u>	<u>\$ 209,246</u>	<u>\$ 114,565</u>	<u>\$ 259,786</u>	<u>\$ 583,601</u>

See accompanying report of independent auditors.



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>Debt Service Fund</u>	<u>Capital Outlay Fund</u>	<u>Building Fund</u>	<u>District Activity Fund</u>	<u>School Activity Fund</u>	<u>Total NonMajor Funds</u>
<b>Revenues:</b>						
From Local Sources:						
Taxes:						
Property	\$ -	\$ -	\$ 2,984,811	\$ -	\$ -	\$ 2,984,811
Tuition and fees	-	-	-	144,305	533,680	677,985
Earnings on investments	2,318	14	56	-	-	2,388
Other local revenues	-	-	-	56,595	22,009	78,604
Intergovernmental - State	98,671	241,188	1,396,370	-	-	1,736,229
Total Revenues	<u>100,989</u>	<u>241,202</u>	<u>4,381,237</u>	<u>200,900</u>	<u>555,689</u>	<u>5,480,017</u>
<b>Expenditures</b>						
Current:						
Instruction	-	-	-	202,973	751,821	954,794
Support Services:						
Instruction staff	-	-	-	27,035	22	27,057
Student transportation	-	-	-	25	619	644
Debt service - principal	1,994,562	-	-	-	-	1,994,562
Debt service - interest	1,202,027	-	-	-	-	1,202,027
Total expenditures	<u>3,196,589</u>	<u>-</u>	<u>-</u>	<u>230,033</u>	<u>752,462</u>	<u>4,179,084</u>
<b>Excess (Deficit) of Revenues over Expenditures</b>	<u>(3,095,600)</u>	<u>241,202</u>	<u>4,381,237</u>	<u>(29,133)</u>	<u>(196,773)</u>	<u>1,300,933</u>
<b>Other financing sources (uses)</b>						
Operating transfers in	3,095,600	-	-	77,437	196,214	3,369,251
Operating transfers out	<u>-</u>	<u>(241,198)</u>	<u>(4,222,038)</u>	<u>-</u>	<u>-</u>	<u>(4,463,236)</u>
Total other financing sources (uses)	<u>3,095,600</u>	<u>(241,198)</u>	<u>(4,222,038)</u>	<u>77,437</u>	<u>196,214</u>	<u>(1,093,985)</u>
<b>Net change in fund balance</b>	-	4	159,199	48,304	(559)	206,948
Fund Balance June 30, 2024	<u>-</u>	<u>-</u>	<u>50,048</u>	<u>65,711</u>	<u>258,749</u>	<u>374,508</u>
Fund Balance June 30, 2025	<u>\$ -</u>	<u>\$ 4</u>	<u>\$ 209,247</u>	<u>\$ 114,015</u>	<u>\$ 258,190</u>	<u>\$ 581,456</u>

See accompanying report of independent auditors.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
COMBINING SCHEDULE OF ASSETS, LIABILITIES, AND FUND BALANCE  
ALL ACTIVITY FUNDS  
JUNE 30, 2025**

	<u>Cash</u>	<u>Accounts Receivable</u>	<u>Accounts Payable</u>	<u>Fund Balance</u>
Bardstown Elementary School	\$ 37,214	\$ -	\$ -	\$ 37,214
Bardstown Middle School	45,692	-	460	45,232
Bardstown High School	160,175	-	1,135	159,040
Bardstown Primary School	7,140	-	-	7,140
Bardstown Early Childhood	9,565	-	-	9,565
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Totals	\$ 259,786	\$ -	\$ 1,595	\$ 258,191

The accompanying notes are an integral part of these financial statements.

NOTE: These activities are reported in the School Activity Fund.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
COMBINING SCHEDULE OF CHANGES IN FUND BALANCE  
ALL ACTIVITY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>Revenues</u>	<u>Expenditures</u>	<u>Transfers</u>	<u>Net Change in Fund Balance</u>	<u>Fund Balance Beginning</u>	<u>Fund Balance Ending</u>
Bardstown Elementary School	\$ 54,620	\$ (51,613)	\$ -	\$ 3,007	\$ 34,207	\$ 37,214
Bardstown Middle School	160,435	(172,677)	18,975	6,733	38,498	45,232
Bardstown High School	295,871	(481,860)	177,239	(8,750)	167,789	159,039
Bardstown Primary School	24,169	(22,930)	-	1,239	5,901	7,140
Bardstown Early Childhood	20,594	(23,382)	-	(2,788)	12,353	9,565
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Totals	\$ 555,689	\$ (752,462)	\$ 196,214	\$ (559)	\$ 258,749	\$ 258,190

The accompanying notes are an integral part of these financial statements.

NOTE: These activities are reported in the School Activity Fund.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**SCHEDULE OF ASSETS, LIABILITIES, AND FUND BALANCE**  
**BARDSTOWN HIGH SCHOOL (ATHLETICS)**  
**JUNE 30, 2025**

	<b>Cash Balance</b>	<b>Accounts Receivable</b>	<b>Accounts Payable</b>	<b>Fund Balance</b>
Athletics				
Fellowship of Christian Athletes	1,205			1,205
Friends of Archery	4,766			4,766
Friends of Baseball	3,523			3,523
Friends of Boy's Basketball	1,338			1,338
Friends of Girls Basketball	17,199			17,199
Friends of Bowling	1,158			1,158
Friends of Cheerleading	4,630			4,630
Friends of Cross Country	3,567			3,567
Friends of Golf	4,012			4,012
Friends of Boy's Soccer	9,621			9,621
Friends of Girl's Soccer	7,341			7,341
Friends of Softball	9,669			9,669
Friends of Swim	2,311			2,311
Friends of Track	987			987
Friends of Volleyball	2,808			2,808
Friends of Wrestling	2,973			2,973
Sub Total Athletics	<u>77,108</u>	<u>-</u>	<u>-</u>	<u>77,108</u>

NOTE: These activities are reported in the School Activity Fund.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**SCHEDULE OF ASSETS, LIABILITIES, AND FUND BALANCE**  
**BARDSTOWN HIGH SCHOOL (continued)**  
**JUNE 30, 2025**

	<b>Cash Balance</b>	<b>Accounts Receivable</b>	<b>Accounts Payable</b>	<b>Fund Balance</b>
Academic				
Academic Club	\$ -			\$ -
Art Club	241			241
Friends of Art	769			769
Friends of Band	5,351			5,351
BHS Reimbursement - Technology	7,104			7,104
Bookstore	388			388
Chess Club	143			143
Friends of Chorus	1,606			1,606
Debate Team	446			446
Exams & Testing	1,134			1,134
FBLA Club	6			6
FCCLA	689			689
Foreign Language	82			82
General Fund	7,571		1,135	6,436
HOSA	3,077			3,077
InspireHer Womens Empowerment	271			271
Junior/Senior Prom	16,502			16,502
Key Club	2,601			2,601
Library	110			110
Music Club	5,005			5,005
National Honor Society	1,290			1,290
National Technical Honor Society	83			83
Friends of Orchestra	5,487			5,487
Paw Prints	256			256
Pep Club	90			90
Science Club	113			113
Senior Class	1,385			1,385
Special Education	264			264
Friends of Speech	850			850
STEM	7,122			7,122
Student Council	1,431			1,431
Technology	840			840
Friends of Technology Students	1,103			1,103
Tiger Mentoring	1,200			1,200
Tiger Tastings	2,275			2,275
Vending	424			424
Y-Club	2,340			2,340
Yearbook	3,417			3,417
Subtotal Academic	<u>83,066</u>	<u>-</u>	<u>1,135</u>	<u>81,931</u>
TOTAL	<u>\$ 160,174</u>	<u>\$ -</u>	<u>\$ 1,135</u>	<u>\$ 159,039</u>

The accompanying notes are an integral part of these financial statements.

NOTE: These activities are reported in the School Activity Fund.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
BARDSTOWN, KENTUCKY  
SCHEDULE OF CHANGES IN FUND BALANCE  
BARDSTOWN HIGH SCHOOL  
FOR THE YEAR ENDED JUNE 30, 2025**

	Revenues	Expenditures	Transfers	Net Change in Fund Balance	Fund Balance Beginning	Fund Balance Ending
Athletics						
Athletics General	\$ 12,480	\$ (31,934)	\$ 19,454	\$ -	\$ -	\$ -
Fellowship of Christian Athletes	488	(488)		-	1,205	1,205
Archery	-	(6,150)	6,150	-	-	-
Friends of Archery	2,050	(1,563)		487	4,279	4,766
Baseball	3,504	(15,224)	11,719	-	-	-
Friends of Baseball	14,174	(20,761)		(6,587)	10,110	3,523
Basketball - Boys	11,520	(25,620)	14,100	-	-	-
Friends of Boy's Basketball	15,058	(15,430)		(372)	1,710	1,338
Basketball - Girls	8,101	(9,798)	1,698	-	-	-
Friends of Girls Basketball	14,263	(9,559)		4,704	12,495	17,199
Bowling	-	(2,405)	2,405	-	-	-
Friends of Bowling	-			-	1,158	1,158
Cheerleading	-	(4,120)	4,120	-	-	-
Friends of Cheerleading	12,146	(14,532)		(2,386)	7,016	4,630
Cross Country	-	(1,778)	1,778	-	-	-
Friends of Cross Country	-	(2,294)		(2,294)	5,861	3,567
eSports	-	(75)	75	-	-	-
Football	19,891	(29,365)	9,474	-	-	-
Golf	300	(4,337)	4,037	-	-	-
Friends of Golf	1,243	(993)		250	3,762	4,012
Soccer- Boys	3,781	(5,567)	1,787	-	-	-
Friends of Boy's Soccer	6,850	(5,375)		1,475	8,146	9,621
Soccer- Girls	3,023	(13,566)	10,544	-	-	-
Friends of Girl's Soccer	11,491	(9,737)		1,754	5,587	7,341
Softball/Fast Pitch	-	(10,554)	10,554	-	-	-
Friends of Softball	1,617	(7,993)		(6,376)	16,045	9,669
Swim	-	(12,912)	12,912	-	-	-
Friends of Swim	7,986	(5,834)		2,152	159	2,311
Tennis	-	(1,795)	1,795	-	-	-
Track	-	(5,725)	5,725	-	-	-
Friends of Track	2,700	(1,713)		987	-	987
Volleyball	4,960	(10,644)	5,684	-	-	-
Friends of Volleyball	4,328	(10,182)		(5,854)	8,662	2,808
Wrestling	3,015	(9,942)	6,927	-	-	-
Friends of Wrestling	11,947	(9,221)		2,726	247	2,973
Sub Total Athletics	<u>176,916</u>	<u>(317,188)</u>	<u>130,938</u>	<u>(9,334)</u>	<u>86,442</u>	<u>77,108</u>

NOTE: These activities are reported in the School Activity Fund.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**BARDSTOWN, KENTUCKY**  
**SCHEDULE OF CHANGES IN FUND BALANCE**  
**BARDSTOWN HIGH SCHOOL (continued)**  
**FOR THE YEAR ENDED JUNE 30, 2025**

	Revenues	Expenditures	Transfers	Net Change in Fund Balance	Fund Balance Beginning	Fund Balance Ending
Academic						
Academic Club	\$ 150	\$ (3,349)	\$ 3,199	\$ -	\$ -	\$ -
Art Club	-	-	-	-	241	241
Friends of Art	669	(150)	-	519	250	769
Band	-	(22,433)	22,433	-	-	-
Friends of Band	24,737	(23,141)	-	1,596	3,755	5,351
BHS Reimbursement -- Technology	880	(1,975)	-	(1,095)	8,199	7,104
Bookstore	-	-	-	-	388	388
Chess Club	310	(310)	-	-	143	143
Friends of Chorus	-	-	-	-	1,606	1,606
Debate Team	-	-	-	-	446	446
Drama	3,191	(9,619)	6,429	-	-	-
Educators Rising	-	-	-	-	-	-
Exams & Testing	485	(4,707)	-	(4,222)	5,356	1,134
FBIA Club	1,038	(1,328)	-	(290)	296	6
FCCLA	907	(1,042)	-	(135)	824	689
Foreign Language	607	(547)	-	60	22	82
General Fund	1,533	(972)	-	561	5,875	6,436
HOSA	26,191	(26,198)	-	(7)	3,084	3,077
Industrial Technology	-	(1,043)	1,043	-	-	-
InspireHer Womens Empowerment	845	(574)	-	271	-	271
Junior/Senior Prom	9,476	(5,602)	-	3,874	12,628	16,502
Key Club	7,088	(5,963)	-	1,125	1,476	2,601
Library	-	-	-	-	110	110
Music Club	-	(2,187)	-	(2,187)	7,192	5,005
National Honor Society	2,728	(2,371)	-	357	933	1,290
National Technical Honor Society	120	(210)	-	(90)	173	83
Orchestra	-	(2,840)	2,840	-	-	-
Friends of Orchestra	1,063	(415)	-	648	4,839	5,487
Paw Prints	256	-	-	256	-	256
Pep Club	-	-	-	-	90	90
Science Club	-	-	-	-	113	113
Senior Class	10,011	(9,576)	-	435	950	1,385
Skillful Bites	(184)	-	-	(184)	184	-
Special Education	158	(600)	-	(442)	706	264
Speech	200	(7,336)	7,136	-	-	-
Friends of Speech	4,031	(4,328)	-	(297)	1,147	850
STEM	-	-	-	-	7,122	7,122
Strings Bus Trips	-	(3,989)	-	(3,989)	3,989	-
Student Council	1,544	(1,470)	-	74	1,357	1,431
Technology	-	-	-	-	840	840
Tech Student Association	-	(3,221)	3,221	-	-	-
Friends of Tech Students	6,911	(6,216)	-	695	408	1,103
Tiger Mentoring	-	-	-	-	1,200	1,200
Tiger Tastings	8,251	(6,593)	-	1,658	617	2,275
Vending	-	(42)	-	(42)	466	424
Y-Club	2,634	(2,380)	-	254	2,086	2,340
Yearbook	3,125	(1,944)	-	1,181	2,236	3,417
Subtotal Academic	118,955	(164,672)	46,300	584	81,347	81,931
TOTAL	\$ 295,871	\$ (481,860)	\$ 177,239	\$ (8,750)	\$ 167,789	\$ 159,039

The accompanying notes are an integral part of these financial statements.

NOTE: These activities are reported in the School Activity Fund.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**Schedule of Expenditures of Federal Awards By Grant**  
**For the Year Ended June 30, 2025**

<i>Federal Grantor/Program or Cluster Title</i>	<i>Federal CFDA Number</i>	<i>Name of Grant - Grant ID No.</i>	<i>Federal Expenditures(\$)</i>
<b>Passed Through Kentucky Department of Education</b>			
<b>United States Department of Agriculture</b>			
<b>Child Nutrition Cluster-Cluster</b>			
National School Lunch Program (NSLP)			
National School Lunch Program (NSLP)	10.555	4000808 COMMODITIES	192,488
School Breakfast Program	10.553	7760005-24	119,905
School Breakfast Program	10.553	7760005-25	359,311
National School Lunch Program	10.555	7750002-24	347,179
National School Lunch Program	10.555	7750002-25	1,089,836
Summer Food Service Program	10.559	7740023-24	23,477
<b>Total Child Nutrition Cluster-Cluster</b>			<b>2,132,196</b>
Child and Adult Care Food Program	10.558	7790021-24	12,192
Child and Adult Care Food Program	10.558	7790021-25	35,101
Child and Adult Care Food Program	10.558	7800016-24	1,106
Child and Adult Care Food Program	10.558	7800016-25	3,407
<b>Total Child and Adult Care Food Program</b>			<b>51,806</b>
State Administrative Expenses for Child Nutrition	10.560	7700001-24	4587
<b>Total United States Department of Agriculture</b>			<b>2,188,589</b>
<b>United States Department of Education</b>			
<b>Special Education Cluster (IDEA)-Cluster</b>			
Special Education - Grants to States (IDEA, Part B)			
Special Education - Grants to States (IDEA, Part B)	84.027	3810002-24	11,119
Special Education - Grants to States (IDEA, Part B)	84.027	3810002-25	647,511
<b>Total Special Education - Grants to States (IDEA, Part B)</b>			<b>658,630</b>
Special Education - Preschool Grants (IDEA Preschool)			
Special Education - Preschool Grants (IDEA Preschool)	84.173	3800002-22	109
Special Education - Preschool Grants (IDEA Preschool)	84.173	3800002-24	4,138
Special Education - Preschool Grants (IDEA Preschool)	84.173	3800002-25	22,626
<b>Total Special Education - Preschool Grants (IDEA Preschool)</b>			<b>26,873</b>
<b>Total Special Education Cluster (IDEA)-Cluster</b>			<b>685,503</b>
<b>Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)</b>			
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)			
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)	84.010	3100002-25	566,264
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)	84.010	3100002-23	2,583
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)	84.010	3100002-24	4,047
<b>Total Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)</b>			<b>572,894</b>
<b>Career and Technical Education--Basic Grants to States (Perkins V)</b>			
Career and Technical Education--Basic Grants to States (Perkins V)	84.048	3710002-24	2,893
Career and Technical Education--Basic Grants to States (Perkins V)	84.048	3710002-25	36,433
<b>Total Career and Technical Education--Basic Grants to States (Perkins V)</b>			<b>39,326</b>
<b>Rural Education</b>			
Rural Education	84.358	3140002-23	4,807
<b>Total Rural Education</b>			<b>4,807</b>

The accompanying notes are an integral part of this schedule.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT**  
**Schedule of Expenditures of Federal Awards By Grant**  
**For the Year Ended June 30, 2025**

English Language Acquisition State Grants			
English Language Acquisition State Grants	84.365	3300002-24	26
English Language Acquisition State Grants	84.365	3300002-25	20,075
<i>Total English Language Acquisition State Grants</i>			<u>20,101</u>
Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants)			
Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants)	84.367	3230002-23	2,275
Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants)	84.367	3230002-24	47,060
Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants)	84.367	3230002-25	38,742
<i>Total Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants)</i>			<u>88,077</u>
Student Support and Academic Enrichment Program			
Student Support and Academic Enrichment Program	84.424	3420002-25	44,804
<i>Total Student Support and Academic Enrichment Program</i>			<u>44,804</u>
Education Stabilization Fund (ESF)			
Education Stabilization Fund (ESF)	84.425U	4300002-21 Covid 19 ESSER III	59,818
<i>Total Education Stabilization Fund (ESF)</i>			<u>59,818</u>
<b><i>Total Department of Education</i></b>			<u><u>1,515,330</u></u>
<b>Passed Through Kentucky Department of Health and Family Services</b>			
<b><i>CCDF Cluster-Cluster</i></b>			
Department of Health and Human Services			
Child Care and Development Block Grant			
Child Care and Development Block Grant	93.575	ARPA CHULD CARE & DEV. TECH BLOCK--576IT	1,881
Total Child Care and Development Block Grant			<u>1,881</u>
<i>Total CCDF Cluster-Cluster</i>			<u>1,881</u>
<b>Passed Through Kentucky Department of Education</b>			
<b>United States Department of Health and Human Services</b>			
Every Student Succeeds Act/Preschool Development Grants	93.434	PDG 24	116,905
Total Every Student Succeeds Act/Preschool Development Grants			<u>116,905</u>
<b><i>Total Department of Health and Human Services</i></b>			<u><u>118,786</u></u>
<b><i>Total Expenditures of Federal Awards</i></b>			<u><u>\$ 3,822,705</u></u>

The accompanying notes are an integral part of this schedule



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
JUNE 30, 2025**

**NOTE 1- BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Bardstown Independent School District under the programs of the federal government for the year ended June 30, 2025. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, (Uniform Guidance). Because the schedule presents only a selected portion of operations of the Bardstown Independent School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

**NOTE 2- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

- 1) Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- 2) Bardstown Independent School District did not elect to use the 10% de minimus indirect cost rate.

**NOTE 3 – FOOD DISTRIBUTION**

Non-monetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. For the year ended June 30, 2025, the District received food commodities totaling \$192,488.



**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2025**

**Section II – Financial Statement Findings**

No findings in the current year.

**Section III – Federal Award Findings and Questioned Costs**

No findings in the current year.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF PRIOR YEAR AUDIT FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2025**

**Section II – Financial Statement Findings**

No findings in the prior year.

**Section III – Federal Award Findings and Questioned Costs**

No findings in the prior year.

# SUMMERS, MCCRARY & SPARKS, P.S.C.

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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Kentucky State Committee for School District Audits  
Members for the Board of Education  
Bardstown Independent School District  
Bardstown, KY 40004

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Bardstown Independent School District as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Bardstown Independent School District's basic financial statements, and have issued our report thereon dated December 5, 2025.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Bardstown Independent School District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bardstown Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bardstown Independent School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Bardstown Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management for the District in a separate letter dated December 5, 2025.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Summers, McCrary & Sparks, PSC*

Lexington, KY  
December 5, 2025

SUMMERS, MCCRARY & SPARKS, P.S.C.  
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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM  
GUIDANCE

To the Kentucky State Committee for School District Audits  
Members for the Board of Education  
Bardstown Independent School District  
Bardstown, KY 40004

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Bardstown Independent School District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Bardstown Independent School District's major federal programs for the year ended June 30, 2025. The Bardstown Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Bardstown Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the audit requirements prescribed by Kentucky State Committee for School District Audits, in the *Auditor Responsibilities, Cost Principles, and Audit Requirements* sections contained in the Kentucky Public School District's Audit Contract and Requirements. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Bardstown Independent School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Bardstown Independent School District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Bardstown Independent School District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Bardstown Independent School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and the audit requirements prescribed by Kentucky State Committee for School District Audits, in the *Auditor Responsibilities, Cost Principles, and Audit Requirements* sections contained in the Kentucky Public School District's Audit Contract and Requirements will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Bardstown Independent School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and the audit requirements prescribed by Kentucky State Committee for School District Audits, in the *Auditor Responsibilities, Cost Principles, and Audit Requirements* sections contained in the Kentucky Public School District's Audit Contract and Requirements, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Bardstown Independent School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Bardstown Independent School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Bardstown Independent School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control over Compliance***

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.



*A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Summers, McCrary & Sparks, PSC*

Lexington, KY  
December 5, 2025

# SUMMERS, MCCRARY & SPARKS, P.S.C.

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Members of the Board of Education  
Bardstown Independent School District  
Bardstown, Kentucky

In planning and performing our audit of the financial statements of Bardstown Independent School District for the year ended June 30, 2025, we considered the District's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

However, during our audit, we became aware of several matters that are opportunities for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes our comments and suggestions regarding those matters. This letter does not affect our report dated December 5, 2025 on the financial statements of the Bardstown Independent School District

We will review the status of these comments during our next audit engagement. We have already discussed many of these comments and suggestions with various district personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Respectfully,

*Summers, McCrary & Sparks, PSC*

Summers, McCrary & Sparks, PSC  
Lexington, Kentucky  
December 5, 2025

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT LETTER COMMENTS  
JUNE 30, 2025**

**BOARD**

Comment: During the testing of the food service cash disbursements there was 8 instances where the PO was written after the invoice. We recommend that all POs should be properly completed prior to the purchase/service.

Response: Blanket purchase orders will be issued for the two prevalent vendors of nutrition products - Gordon Food Service and Prairie Farms - for the estimated yearly cost of goods. The purchase order numbers will be reflected on each subsequent order for the remainder of the school year.

Comment: During the testing of the regular cash disbursements, it was noted of two instances where there was no indication of approval on the invoice. We recommend that the invoice indicate some form of approval.

Response: Staff will be reminded to sign the invoice prior to submitting to the district accounts payable manager for payment processing.

**SCHOOL ACTIVITY FUNDS**

**BARDSTOWN HIGH SCHOOL**

Comment: During our testing of cash disbursements, we noted multiple purchase orders that were completed after the purchases were made. We recommend the School Treasurer and principal review the "Purchasing" section of the "Redbook", which states the purchase order shall be prepared and approved by the sponsor and principal before the payment is obligated.

Response: The school bookkeeper and principal will be advised of options to issue approved purchase order numbers in the absence of the school bookkeeper due to illness/vacation and when necessary to fulfill student activities.

Comment: During our testing of cash receipts, we noted a Sales from Concessions/Bookstore/Pencil Machine Form (Form F-SA-17) was not completed properly. We recommend the School Treasurer review Form F-SA-17 to ensure they are familiar with all the requirements of the form.

Response: The school bookkeeper will be instructed to review the Form-SA-17 to insure that all sections of the document are completed as required when submitted by the school sponsor.

#### BARDSTOWN MIDDLE SCHOOL

Any exceptions noted in testing appeared to be isolated incidents only and were communicated to management.

#### BARDSTOWN ELEMENTARY SCHOOL

Any exceptions noted in testing appeared to be isolated incidents only and were communicated to management.

#### BARDSTOWN EARLY CHILDHOOD

Any exceptions noted in testing appeared to be isolated incidents only and were communicated to management.

#### BARDSTOWN EARLY CHILDHOOD

Any exceptions noted in testing appeared to be isolated incidents only and were communicated to management.

#### BARDSTOWN PRIMARY

Any exceptions noted in testing appeared to be isolated incidents only and were communicated to management.

**BARDSTOWN INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT LETTER COMMENTS  
JUNE 30, 2025**

**STATUS OF PRIOR YEAR COMMENTS**

**BOARD**

No comments in the prior year.

**SCHOOL ACTIVITY FUNDS**

**BARDSTOWN HIGH SCHOOL**

Previously, during our testing expenditures, we noted the check number was not being noted on the invoice when paid. We recommended the School Treasurer review the "Expenditures" section of the "Redbook", which states the check number and date paid shall be noted on the invoice. There was no similar finding in the current year.

Previously, during our testing of inventory, we noted Inventory Control Worksheet (Form F-SA-5) was not completed. The Inventory Control Worksheet should be completed whenever stocked items are held for resale. We recommended the School Treasurer review Appendix B of the "Redbook", which lists various activities and the corresponding forms that need to be completed for each of those types of activities. There was no similar finding in the current year.

**BARDSTOWN MIDDLE SCHOOL**

Previously, during our testing expenditures, we noted the check number was not being noted on the invoice when paid. We recommended the School Treasurer review the "Expenditures" section of the "Redbook", which states the check number and date paid shall be noted on the invoice. There was no similar finding in the current year.

Previously, during our testing of inventory, we noted Inventory Control Worksheet (Form F-SA-5) was not completed. The Inventory Control Worksheet should be completed whenever stocked items are held for resale. We recommended the School Treasurer review Appendix B of the "Redbook", which lists various activities and the corresponding forms that need to be completed for each of those types of activities. There was no similar finding in the current year.

**BARDSTOWN EARLY CHILDHOOD**

Previously, during our testing expenditures, we noted the check number was not being noted on the invoice when paid. We recommended the School Treasurer review the "Expenditures" section of the "Redbook", which states the check number and date paid shall be noted on the invoice. There was no similar finding in the current year.